



**TOWN OF PLYMOUTH, MASSACHUSETTS**

**FINANCIAL STATEMENTS**

**YEAR ENDED JUNE 30, 2024**

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# TOWN OF PLYMOUTH, MASSACHUSETTS

## FINANCIAL STATEMENTS

JUNE 30, 2024

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## **Independent Auditors' Report**

To the Honorable Select Board  
**Town of Plymouth, Massachusetts**

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Town of Plymouth, Massachusetts (the "Town"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, the discretely presented component unit, and the aggregate remaining fund information of the Town, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Plymouth Contributory Retirement System as of December 31, 2023, which represents 93.63%, 93.63%, and 71.25%, respectively, of the assets, net position, and revenues of the fiduciary fund activities as of June 30, 2024, and the respective changes in financial position thereof for the year then ended. We did not audit the financial statements of the Plymouth Growth & Development Corporation as of December 31, 2023, which represents 100% of the assets, net position, and revenues of the discretely presented component unit as of June 30, 2024. Those statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the Plymouth Contributory Retirement System and the Plymouth Growth & Development Corporation, are based solely on the reports of other auditors.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States ("*Government Auditing Standards*"). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of the Plymouth Development & Growth Corporation were not audited in accordance with *Government Auditing Standards*.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budget comparison schedule, various pension plan schedules, and various other postemployment benefit plan schedules, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the

Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 17, 2025, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

*CBIZ CPAs P.C.*

Merrimack, NH  
December 17, 2025

## ***Management's Discussion and Analysis***



## Town of Plymouth, Massachusetts

### Management's Discussion and Analysis

June 30, 2024

As management of the Town of Plymouth, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2024.

#### ***Overview of the Financial Statements***

This discussion and analysis is intended to serve as an introduction to the Town of Plymouth's basic financial statements. These basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, public safety, education, public works, health and human services, culture and recreation, community preservation, and interest. The business-type activities include the water, sewer, airport, solid waste, and cable activities.

The government-wide financial statements include not only the Town of Plymouth itself (known as the *primary government*), but also a legally separate public employee retirement system, for which the Town of Plymouth is financially accountable, and the Plymouth Growth & Development Corporation, which are component units of the Town. Financial information for the retirement system is blended within the fiduciary fund statements while the Plymouth Growth & Development Corporation financial information is discretely presented.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

## Town of Plymouth, Massachusetts

### Management's Discussion and Analysis

June 30, 2024

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town of Plymouth adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** The Town maintains two types of proprietary funds.

*Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements, only in more detail. The Town uses enterprise funds to account for its water, sewer, airport, solid waste, and cable access activities.

*Internal service funds* are an accounting device used to accumulate and allocate costs internally among various functions. The Town uses internal service funds to account for medical, dental and life insurance activities. Because these services predominately benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements provide separate information for the pension and other employee benefit trust funds and the private purpose trust funds of the Town.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the progress in funding its obligation to provide pension and other postemployment benefits to its employees.

**Town of Plymouth, Massachusetts**

**Management's Discussion and Analysis**

**June 30, 2024**

***Government-Wide Financial Analysis***

**Governmental Activities**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Governmental liabilities and deferred inflows exceeded assets and deferred outflows by \$357.3 million at the close of 2024.

Governmental net position of \$334.7 million reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, vehicles and infrastructure), less any related debt used to acquire those assets that are still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending.

Although the investment in capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the net position, \$50.9 million, represents resources that are subject to external restrictions on how they may be used. The Town has a deficit of \$742.9 million of *unrestricted net position* at year end. The deficit is the result of the recognition of the net pension liability of \$175.1 million, and the other postemployment liability of \$557.0 million.

The governmental activities net position increased by \$9.4 million in 2024. Contributing to the current year increase is a general fund surplus of \$14.9 million, a surplus of \$15.7 million in Town Building/Land Capital, and a \$2.5 million surplus in the nonmajor governmental funds. These increases were offset by an increase in the net other postemployment benefits liability and its associated deferred inflows/outflows as well as deficits of \$5.1 million and \$2.2 million in the community preservation and school capital projects funds, respectively.

**Town of Plymouth, Massachusetts**  
**Management's Discussion and Analysis**

**June 30, 2024**

Condensed financial data for 2024 and 2023 is presented below:

	<u>2024</u>	<u>2023</u>
<b>Assets:</b>		
Current assets..... \$	170,942,678	\$ 166,054,506
Noncurrent assets (excluding capital).....	4,633,766	5,234,030
Capital assets, non depreciable.....	167,262,753	143,232,397
Capital assets, net of accumulated depreciation..	336,279,536	335,749,173
<b>Total assets.....</b>	<b><u>679,118,733</u></b>	<b><u>650,270,106</u></b>
 <b>Deferred outflows of resources.....</b>	 <b><u>102,724,145</u></b>	 <b><u>151,642,257</u></b>
 <b>Liabilities:</b>		
Current liabilities (excluding debt).....	26,199,590	31,915,925
Noncurrent liabilities (excluding debt).....	734,533,541	738,017,972
Current debt.....	20,017,946	31,815,134
Noncurrent debt.....	159,522,235	143,774,010
<b>Total liabilities.....</b>	<b><u>940,273,312</u></b>	<b><u>945,523,041</u></b>
 <b>Deferred inflows of resources.....</b>	 <b><u>198,844,718</u></b>	 <b><u>223,063,227</u></b>
 <b>Net position:</b>		
Net investment in capital assets.....	334,724,970	315,739,039
Restricted.....	50,938,479	45,024,836
Unrestricted.....	<u>(742,938,601)</u>	<u>(727,437,780)</u>
 <b>Total net position..... \$</b>	 <b><u><u>(357,275,152)</u></u></b>	 <b><u><u>(366,673,905)</u></u></b>

**Town of Plymouth, Massachusetts**  
**Management's Discussion and Analysis**

**June 30, 2024**

	2024	2023
<b>Program Revenues:</b>		
Charges for services.....	\$ 21,210,673	\$ 19,421,992
Operating grants and contributions.....	77,858,678	74,794,075
Capital grants and contributions.....	1,179,404	2,784,213
<b>General Revenues:</b>		
Real estate and personal property taxes, net of tax refunds payable.....	214,273,083	203,497,218
Tax and other liens.....	677,107	474,748
Motor vehicle and other excise taxes.....	12,835,833	10,909,699
Community preservation tax.....	6,082,712	3,213,046
Penalties and interest on taxes.....	786,186	822,407
Payments in lieu of taxes.....	100,334	81,312
specific programs.....	7,671,716	7,759,141
Unrestricted investment income.....	6,843,714	3,465,390
Gain (loss) on sale of assets.....	-	1,206,000
Miscellaneous.....	4,770	7,854
<b>Total revenues.....</b>	<b>349,524,210</b>	<b>328,437,095</b>
<b>Expenses:</b>		
General government.....	21,785,150	12,242,355
Public safety.....	66,159,957	24,229,051
Education.....	211,471,029	88,159,113
Public works.....	24,437,938	18,441,728
Health and human services.....	3,808,900	1,879,865
Culture and recreation.....	7,172,113	4,056,544
Community preservation.....	1,570,052	1,140,692
Interest.....	3,720,318	4,224,928
<b>Total expenses.....</b>	<b>340,125,457</b>	<b>154,374,276</b>
<b>Excess (Deficiency) before transfers.....</b>	<b>9,398,753</b>	<b>174,062,819</b>
<b>Transfers.....</b>	<b>-</b>	<b>(161,096)</b>
<b>Change in net position.....</b>	<b>9,398,753</b>	<b>173,901,723</b>
<b>Net position, beginning of year.....</b>	<b>(366,673,905)</b>	<b>(540,575,628)</b>
<b>Net position, end of year.....</b>	<b>\$ (357,275,152)</b>	<b>\$ (366,673,905)</b>

Overall expenses increased primarily because of the net change in the Net Other Postemployment Benefits liability and the associated deferred inflows/outflows. In the PY the Town made changes to plan benefit terms that included replacing the prescription drug coverage offered, this led to significant decreases in Medicare premiums. The reduction in costs was recognized during fiscal year 2023.

**Town of Plymouth, Massachusetts**

**Management's Discussion and Analysis**

**June 30, 2024**

**Business-Type Activities**

Business-type assets and deferred outflows exceeded liabilities and deferred inflows by \$125.8 million at June 30, 2024. Net investment in capital assets was \$125.9 million. The remaining balance of *unrestricted* net position was in a deficit balance of \$135,000.

There was an increase of \$2.6 million in net position reported in connection with the water, sewer, airport, solid waste, and cable access business-type activities.

Condensed financial data for 2024 and 2023 is presented below:

	<u>2024</u>	<u>2023</u>
<b>Assets:</b>		
Current assets.....	\$ 22,961,621	\$ 27,246,583
Noncurrent assets (excluding capital).....	2,363,552	3,219,131
Capital assets, non depreciable.....	55,875,527	49,220,931
Capital assets, net of accumulated depreciation..	<u>120,855,687</u>	<u>123,799,173</u>
<b>Total assets.....</b>	<b><u>202,056,387</u></b>	<b><u>203,485,818</u></b>
 <b>Deferred outflows of resources.....</b>	 <b><u>2,389,712</u></b>	 <b><u>3,516,756</u></b>
 <b>Liabilities:</b>		
Current liabilities (excluding debt).....	2,573,134	2,326,601
Noncurrent liabilities (excluding debt).....	17,713,886	17,926,215
Current debt.....	3,560,433	9,522,460
Noncurrent debt.....	<u>48,559,329</u>	<u>45,919,762</u>
<b>Total liabilities.....</b>	<b><u>72,406,782</u></b>	<b><u>75,695,038</u></b>
 <b>Deferred inflows of resources.....</b>	 <b><u>6,237,853</u></b>	 <b><u>8,100,712</u></b>
 <b>Net position:</b>		
Net investment in capital assets.....	125,936,626	122,889,032
Unrestricted.....	<u>(135,162)</u>	<u>317,792</u>
 <b>Total net position.....</b>	 <b><u>\$ 125,801,464</u></b>	 <b><u>\$ 123,206,824</u></b>

**Town of Plymouth, Massachusetts**  
**Management's Discussion and Analysis**

**June 30, 2024**

	<u>2024</u>	<u>2023</u>
<b>Program Revenues:</b>		
Charges for services.....	\$ 22,024,390	\$ 21,665,810
Operating grants and contributions.....	-	22,006
Capital grants and contributions.....	347,004	398,785
<b>General Revenues:</b>		
Unrestricted investment income.....	936,964	518,478
<b>Total revenues.....</b>	<b><u>23,308,358</u></b>	<b><u>22,605,079</u></b>
<b>Expenses:</b>		
Water.....	5,630,789	3,243,079
Sewer.....	7,773,680	6,930,334
Airport.....	4,508,423	4,275,246
Solid Waste.....	1,360,158	905,370
Cable access.....	1,440,668	1,862,598
<b>Total expenses.....</b>	<b><u>20,713,718</u></b>	<b><u>17,216,627</u></b>
<b>Excess (Deficiency) before transfers.....</b>	<b><u>2,594,640</u></b>	<b><u>5,388,452</u></b>
<b>Transfers.....</b>	<b><u>-</u></b>	<b><u>161,096</u></b>
<b>Change in net position.....</b>	<b><u>2,594,640</u></b>	<b><u>5,549,548</u></b>
<b>Net position, beginning of year.....</b>	<b><u>123,206,824</u></b>	<b><u>117,657,276</u></b>
<b>Net position, end of year.....</b>	<b><u>\$ 125,801,464</u></b>	<b><u>\$ 123,206,824</u></b>

The water enterprise net position increased by \$1.9 million during the year. The change is attributable to an increase in charges for services revenue and investment income, as well as a decrease in costs of services and administration expenses. This was offset by an increase in the net OPEB liability and its associated deferred inflows/outflows.

The sewer enterprise net position increased by \$1.9 million during the year. The change is attributable to a budgeted increase in charges for services revenue and investment income, offset by an increase in the net pension liability and its associated deferred inflows/outflows.

The airport enterprise net position decreased by \$1.2 million during the year. The change is attributable to a decrease of \$516,000 in charges for services revenue. In addition, there was an increase in cost of services and administration expenses over the prior year. This was offset by a capital grant of \$347,004 related to the runway and new administration building projects.

## Town of Plymouth, Massachusetts

### Management's Discussion and Analysis

June 30, 2024

The solid waste enterprise net position decreased by \$43,000 during the year. The change is attributable to a net increase in the net pension liability and the associated deferred inflows/outflows.

The cable access enterprise fund is funded through long term contracts with Verizon (15 years) and Comcast (10 years) to receive the fees charged for local government and educational access. The revenues of this fund will be distributed to help fund both the PACTV and the local ED-TV programs. The net position increased by \$23,000 thousand during the year. The change is the result of a decrease in the cost of services and administration expenses from the prior year while charges for services revenue remained consistent.

#### ***Financial Analysis of the Government's Funds***

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

***Governmental funds.*** The focus of the Town of Plymouth's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town of Plymouth's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, governmental funds reported combined ending fund balances of \$120.3 million, an increase of \$25.7 million in comparison with the prior year. This increase is primarily attributable to the general fund surplus of \$14.9 million and a surplus of \$15.7 million in the Town Building/Land Capital Fund, offset by a deficit of \$5.1 million in the Community Preservation fund and a deficit in the School Capital Projects fund of \$2.2 million. The fund balance in the nonmajor governmental funds also increased \$2.5 million.

The *general fund* is the chief operating fund. At the end of the year, unassigned fund balance of the general fund totaled \$58.0 million which is comprised of four components: a general fund balance of \$23.3 million and a stabilization fund balance of \$34.7 million (this includes the general stabilization fund balance of \$13.6 million, the Nuclear Plant mitigation stabilization fund balance of \$9.0 million, the Pavement Management Plan stabilization fund balance of \$6.0 million, and the Facility Capital stabilization fund of \$6.1 million). Assigned fund balance, which represents amounts designated for the 2025 budget as well as amounts that have been reserved for the use of liquidating prior period purchase orders and contracts totaled \$12.0 million. Committed fund balance, which represents the Town's various capital articles, totaled \$11.8 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. At year-end, unassigned fund balance equaled 20.1% of total general fund expenditures, while total fund balance equaled 28.3% of the same amount.

The current year general fund net change in fund balance was an increase of \$14.9 million. This is mainly due to a budgetary revenue surplus of \$7.1 million, budgetary appropriation turnbacks of \$12.4 million offset by the planned use of free cash to balance the budget.



## **Town of Plymouth, Massachusetts**

### **Management's Discussion and Analysis**

**June 30, 2024**

The *community preservation fund* is used to account for funds received in accordance with the Massachusetts Community Preservation Act (the "CPA"). At year end, the fund had an accumulated fund balance of \$2.6 million; this is a decrease of \$5.1 million from the prior year. This is due to the timing of the expenditures of CPA funds on the various ongoing projects.

The *town building/land capital articles fund* is used to account for all financial resources for Town building and land related capital projects. At the end of the current year, the fund had a fund balance of \$9.5 million, an increase of \$15.7 million. This is due to the timing of the expenditures on various projects related to the long-term financing of the projects.

The *school capital projects fund* is used to account for financial resources related to school capital projects. At the end of the current year, the fund had a fund balance deficit of \$5.1 million, a decrease of \$2.2 million. This is due to the timing of the expenditures on various projects related to the long-term financing of the projects.

The *American Rescue Plan Act fund* is used to account for Federal funds received under this Act to assist communities with the negative economic impacts of the COVID-19 pandemic. The Town spent \$6.6 million in FY24 and has cash remaining of \$8.7 million that must be committed by December 31, 2024, and spent by December 31, 2026.

The *internal service proprietary fund* provides for health insurance coverage for the Town's employees. Results of operations reports a decrease in net position of \$1.2 million in 2024 and an accumulated net position of \$10.0 million. The decrease is due to claim payments exceeding employee and employer contributions offset by \$418k of investment income.

#### ***Pension and Other Employee Benefits Financial Highlights***

The Plymouth Contributory Retirement System (the System) was established to provide retirement benefits to Town employees, the Town Housing Authority employees, and their beneficiaries. The System is presented using the accrual basis of accounting and is reported as a pension trust fund in the fiduciary fund financial statements. At the end of the year, the System had accumulated net position of \$254 million. This represents an increase of \$25.6 million from the previous year. The increase was due to strong investment performance for the year.

The Other Postemployment Benefit Trust fund (the Trust) was established during 2012 to account for assets relating to the pre-funding of the Town's Other Postemployment Benefit liability. During 2024, the fund reported \$1.2 million of employer contributions and had investment income of \$1.6 million resulting in accumulated net position of \$13.6 million at the end of the year.

#### ***General Fund Budgetary Highlights***

The \$5.1 million increase between the original budget and the final amended budget was due to appropriation increases in appropriations across the board mainly transfers out.

**Town of Plymouth, Massachusetts**  
**Management's Discussion and Analysis**  
**June 30, 2024**

***Capital Asset and Debt Administration***

In conjunction with the operating budget, the Town annually prepares a capital budget for the upcoming year and a five-year Capital Improvement Plan (CIP) that is used as a guide for future capital expenditures.

During the fiscal year, the Town incurred \$45.9 million and \$8.0 million of capitalized governmental and enterprise expenditures, respectively, and recognized depreciation expense of \$21.4 million and \$4.3 million. The Town's major capital projects relate to the fire station project, wetlands restoration, various school construction and renovation projects, equipment and vehicle purchases, and water main projects. These projects are expected to continue through 2025.

Outstanding governmental long-term debt, as of June 30, 2024, totaled \$162.4 million, net of premiums. The Town issued \$27.8 million in governmental long-term debt during FY24 related to various projects such as the beach restoration project, the fire station renovation project, and various other road, bridge and boat ramp projects.

The sewer enterprise fund has \$11.4 million in general obligation bonds and \$21.3 million in direct borrowings. The water enterprise fund has \$17.4 million in general obligation bonds. The airport enterprise fund has \$275 thousand in general obligation bonds. All of the borrowings are fully supported by the user fees.

Please refer to the notes for further discussion of the major capital and debt activity.

***Requests for Information***

This financial report is designed to provide a general overview of the Town of Plymouth's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Municipal Finance, Town Hall, 26 Court Street, Plymouth, Massachusetts 02360.

## ***Basic Financial Statements***

# Town of Plymouth, Massachusetts

## Statement of Net Position

**June 30, 2024**

	<i>Primary Government</i>			Component Unit
	Governmental Activities	Business-type Activities	Total	Plymouth Growth & Development
<b>ASSETS</b>				
<b>CURRENT:</b>				
Cash and cash equivalents.....	\$ 130,949,188	\$ 17,073,723	\$ 148,022,911	\$ 4,758,721
Investments.....	29,267,356	-	29,267,356	-
Receivables, net of allowance for uncollectibles:				
Real estate and personal property taxes.....	2,310,807	-	2,310,807	-
Real estate tax escrow.....	-	-	-	20,528
Tax liens.....	775,023	20,783	795,806	-
Community preservation fund surtax.....	27,223	-	27,223	-
Motor vehicle and other excise taxes.....	2,181,383	-	2,181,383	-
User charges.....	-	4,661,621	4,661,621	-
Departmental and other.....	529,778	46,669	576,447	-
Intergovernmental.....	1,776,869	-	1,776,869	-
Community preservation state share.....	561,000	-	561,000	-
Special assessments.....	560,306	827,536	1,387,842	-
Lease receivable.....	313,155	331,289	644,444	-
Parking tickets.....	-	-	-	100,631
Prepaid expenses.....	-	-	-	43,270
Tax foreclosures.....	1,652,789	-	1,652,789	-
Other assets.....	37,801	-	37,801	-
Total current assets.....	170,942,678	22,961,621	193,904,299	4,923,150
<b>NONCURRENT:</b>				
Lease receivable.....	4,633,766	2,363,552	6,997,318	-
Capital assets, nondepreciable.....	167,262,753	55,875,527	223,138,280	1,325,033
Capital assets, net of accumulated depreciation.....	336,279,536	120,855,687	457,135,223	2,157,371
Total noncurrent assets.....	508,176,055	179,094,766	687,270,821	3,482,404
<b>TOTAL ASSETS.....</b>	<b>679,118,733</b>	<b>202,056,387</b>	<b>881,175,120</b>	<b>8,405,554</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows for refunding debt.....	349,913	-	349,913	-
Deferred outflows related to pensions.....	20,616,945	897,328	21,514,273	-
Deferred outflows related to other postemployment benefits.....	81,757,287	1,492,384	83,249,671	-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES.....</b>	<b>102,724,145</b>	<b>2,389,712</b>	<b>105,113,857</b>	<b>-</b>

*See notes to basic financial statements.*

**Town of Plymouth, Massachusetts**  
**Statement of Net Position (Continued)**

**June 30, 2024**

	<i>Primary Government</i>			Component Unit
	Governmental Activities	Business-type Activities	Total	Plymouth Growth & Development
<b>LIABILITIES</b>				
<b>CURRENT:</b>				
Warrants payable.....	9,862,346	1,997,679	11,860,025	17,706
Accrued payroll.....	1,406,555	53,614	1,460,169	8,655
Health claims payable.....	2,568,000	-	2,568,000	-
Tax refunds payable.....	1,359,456	-	1,359,456	-
Accrued interest.....	954,071	247,766	1,201,837	-
Other liabilities.....	1,636,054	265,475	1,901,529	995
Unearned Revenue.....	8,116,108	-	8,116,108	-
Landfill closure.....	50,000	-	50,000	-
Compensated absences.....	247,000	8,600	255,600	17,647
Mortgage payable.....	-	-	-	59,094
Notes payable.....	8,011,170	-	8,011,170	-
Bonds payable.....	12,006,776	3,560,433	15,567,209	-
Total current liabilities.....	46,217,536	6,133,567	52,351,103	104,097
<b>NONCURRENT:</b>				
Landfill closure.....	200,000	-	200,000	-
Mortgage payable.....	-	-	-	1,143,007
Compensated absences.....	2,226,000	77,400	2,303,400	-
Net pension liability.....	175,126,800	7,622,191	182,748,991	-
Net other postemployment benefits.....	556,980,741	10,014,295	566,995,036	-
Bonds payable.....	159,522,235	48,559,329	208,081,564	-
Total noncurrent liabilities.....	894,055,776	66,273,215	960,328,991	1,143,007
<b>TOTAL LIABILITIES.....</b>	<b>940,273,312</b>	<b>72,406,782</b>	<b>1,012,680,094</b>	<b>1,247,104</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to leases.....	4,946,921	2,694,841	7,641,762	-
Deferred inflows related to pensions.....	90,853	3,955	94,808	-
Deferred inflows related to other postemployment benefits.....	193,806,944	3,539,057	197,346,001	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES.....</b>	<b>198,844,718</b>	<b>6,237,853</b>	<b>205,082,571</b>	<b>-</b>
<b>NET POSITION</b>				
Net investment in capital assets.....	334,724,970	125,936,626	460,661,596	2,280,303
Restricted for:				
Permanent funds:				
Expendable.....	573,359	-	573,359	-
Nonexpendable.....	1,773,744	-	1,773,744	-
Gifts, grants and other.....	45,381,424	-	45,381,424	-
Community preservation.....	3,209,952	-	3,209,952	-
Unrestricted.....	(742,938,601)	(135,162)	(743,073,763)	4,878,147
<b>TOTAL NET POSITION.....</b>	<b>\$ (357,275,152)</b>	<b>\$ 125,801,464</b>	<b>\$ (231,473,688)</b>	<b>\$ 7,158,450</b>

*See notes to basic financial statements.*

# Town of Plymouth, Massachusetts

## Statement of Activities

Year Ended June 30, 2024

Functions/Programs	Program Revenues				
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net (Expense) Revenue
<b>Primary Government:</b>					
<i>Governmental Activities:</i>					
General government.....	\$ 21,785,150	\$ 7,079,657	\$ 8,719,234	\$ -	\$ (5,986,259)
Public safety.....	66,159,957	6,655,774	820,860	-	(58,683,323)
Education.....	211,471,029	3,129,106	64,913,173	-	(143,428,750)
Public works.....	24,437,938	1,718,424	843,899	616,359	(21,259,256)
Health and human services.....	3,808,900	882,212	1,953,503	-	(973,185)
Culture and recreation.....	7,172,113	1,745,500	508,009	-	(4,918,604)
Community preservation.....	1,570,052	-	100,000	563,045	(907,007)
Interest.....	3,720,318	-	-	-	(3,720,318)
Total Governmental Activities.....	340,125,457	21,210,673	77,858,678	1,179,404	<b>(239,876,702)</b>
<i>Business-Type Activities:</i>					
Water.....	5,630,789	7,009,651	-	-	1,378,862
Sewer.....	7,773,680	9,324,458	-	-	1,550,778
Airport.....	4,508,423	2,984,158	-	347,004	(1,177,261)
Trash.....	1,360,158	1,242,706	-	-	(117,452)
Cable.....	1,440,668	1,463,417	-	-	22,749
Total Business-Type Activities.....	20,713,718	22,024,390	-	347,004	<b>1,657,676</b>
Total Primary Government.....	\$ 360,839,175	\$ 43,235,063	\$ 77,858,678	\$ 1,526,408	\$ <b>(238,219,026)</b>
<b>Component Units:</b>					
Plymouth Growth & Development.....	\$ 1,479,399	\$ 2,493,097	\$ -	\$ -	\$ <b>1,013,698</b>

See notes to basic financial statements.

**Town of Plymouth, Massachusetts**

**Statement of Activities (Continued)**

**Year Ended June 30, 2024**

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Plymouth Growth & Development
<b>Changes in net position:</b>				
Net (expense) revenue from previous page.....	\$ <b>(239,876,702)</b>	\$ <b>1,657,676</b>	\$ <b>(238,219,026)</b>	\$ <b>1,013,698</b>
<i>General revenues:</i>				
Real estate and personal property taxes, net of tax refunds payable.....	214,273,083	-	214,273,083	-
Tax and other liens.....	677,107	-	677,107	-
Motor vehicle and other excise taxes.....	12,835,833	-	12,835,833	-
Community preservation tax.....	6,082,712	-	6,082,712	-
Penalties and interest on taxes.....	786,186	-	786,186	-
Payments in lieu of taxes.....	100,334	-	100,334	-
Grants and contributions not restricted to specific programs.....	7,671,716	-	7,671,716	-
Unrestricted investment income.....	6,843,714	936,964	7,780,678	51,778
Miscellaneous.....	4,770	-	4,770	-
Total general revenues and transfers.....	249,275,455	936,964	250,212,419	51,778
Change in net position.....	9,398,753	2,594,640	11,993,393	1,065,476
<i>Net position:</i>				
Beginning of year.....	(366,673,905)	123,206,824	(243,467,081)	6,092,974
End of year.....	\$ <b>(357,275,152)</b>	\$ <b>125,801,464</b>	\$ <b>(231,473,688)</b>	\$ <b>7,158,450</b>

*See notes to basic financial statements.*

# Town of Plymouth, Massachusetts

## Governmental Funds Balance Sheet

**June 30, 2024**

	General	Community Preservation	Town Building/ Land Capital	School Capital Projects Fund	ARPA Grant Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>							
Cash and cash equivalents.....	\$ 59,428,522	\$ 6,309,486	\$ 11,246,761	\$ 734,693	\$ 8,674,150	\$ 31,807,865	\$ 118,201,477
Investments.....	27,323,239	-	-	-	-	1,944,117	29,267,356
Receivables, net of uncollectibles:							
Real estate and personal property taxes.....	2,310,807	-	-	-	-	-	2,310,807
Tax liens.....	768,279	6,744	-	-	-	-	775,023
Community preservation fund surtax.....	-	27,223	-	-	-	-	27,223
Motor vehicle and other excise taxes.....	2,181,383	-	-	-	-	-	2,181,383
Departmental and other.....	19	-	-	-	-	-	19
Intergovernmental.....	411,243	-	-	-	-	1,365,626	1,776,869
Community preservation state share.....	-	561,000	-	-	-	-	561,000
Special assessments.....	-	-	-	-	-	560,306	560,306
Lease Receivables.....	4,946,921	-	-	-	-	-	4,946,921
Tax foreclosures.....	1,649,343	3,446	-	-	-	-	1,652,789
<b>TOTAL ASSETS.....</b>	<b>\$ 99,019,756</b>	<b>\$ 6,907,899</b>	<b>\$ 11,246,761</b>	<b>\$ 734,693</b>	<b>\$ 8,674,150</b>	<b>\$ 35,677,914</b>	<b>\$ 162,261,173</b>
<b>LIABILITIES</b>							
Warrants payable.....	\$ 3,832,919	\$ 1,795,689	\$ 1,720,375	\$ -	\$ 706,118	\$ 1,034,219	\$ 9,089,320
Accrued payroll.....	1,285,934	289	-	-	-	125,233	1,411,456
Tax refunds payable.....	1,359,456	-	-	-	-	-	1,359,456
Other liabilities.....	141,904	-	-	-	-	1,493,634	1,635,538
Unearned Revenue.....	-	-	-	-	7,968,032	148,076	8,116,108
Notes payable.....	-	1,901,969	-	5,800,000	-	309,201	8,011,170
<b>TOTAL LIABILITIES.....</b>	<b>6,620,213</b>	<b>3,697,947</b>	<b>1,720,375</b>	<b>5,800,000</b>	<b>8,674,150</b>	<b>3,110,363</b>	<b>29,623,048</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Lease Receivables.....	4,946,921	-	-	-	-	-	4,946,921
Unavailable revenue.....	5,634,590	598,411	-	-	-	1,111,511	7,344,512
<b>TOTAL DEFERRED INFLOWS OF RESOURCES...</b>	<b>10,581,511</b>	<b>598,411</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1,111,511</b>	<b>12,291,433</b>
<b>FUND BALANCES</b>							
Nonspendable.....	-	-	-	-	-	1,773,744	1,773,744
Restricted.....	-	2,611,541	9,526,386	-	-	29,682,296	41,820,223
Committed.....	11,804,308	-	-	-	-	-	11,804,308
Assigned.....	11,992,303	-	-	-	-	-	11,992,303
Unassigned.....	58,021,421	-	-	(5,065,307)	-	-	52,956,114
<b>TOTAL FUND BALANCES.....</b>	<b>81,818,032</b>	<b>2,611,541</b>	<b>9,526,386</b>	<b>(5,065,307)</b>	<b>-</b>	<b>31,456,040</b>	<b>120,346,692</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....</b>	<b>\$ 99,019,756</b>	<b>\$ 6,907,899</b>	<b>\$ 11,246,761</b>	<b>\$ 734,693</b>	<b>\$ 8,674,150</b>	<b>\$ 35,677,914</b>	<b>\$ 162,261,173</b>

*See notes to basic financial statements.*



**Town of Plymouth, Massachusetts**

**Reconciliation of the Governmental Funds Balance Sheet  
Total Fund Balances to the Statement of Net Position**

**June 30, 2024**

Total governmental fund balances.....	\$ 120,346,692
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds.....	503,542,289
Accounts receivable are not available to pay for current-period expenditures and, therefore, are unavailable in the funds.....	7,344,512
The statement of net position includes certain deferred inflows of resources and deferred outflows of resources that will be amortized over future periods. In governmental funds, these amounts are not reported.....	(91,173,652)
The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position.....	9,978,630
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.....	(954,071)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:	
Bonds payable.....	(171,529,011)
Net pension liability.....	(175,126,800)
Other postemployment benefits.....	(556,980,741)
Landfill closure.....	(250,000)
Compensated absences.....	<u>(2,473,000)</u>
Net effect of reporting long-term liabilities.....	<u>(906,359,552)</u>
Net position of governmental activities.....	\$ <u>(357,275,152)</u>

*See notes to basic financial statements.*

# Town of Plymouth, Massachusetts

## Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances

**Year Ended June 30, 2024**

	General	Community Preservation	Town Building/ Land Capital	School Capital Projects Fund	ARPA Grant Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>							
Real estate and personal property taxes, net of tax refunds.....	\$ 214,136,126	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 214,136,126
Tax liens.....	645,644	-	-	-	-	-	645,644
Motor vehicle and other excise taxes.....	11,441,105	-	-	-	-	-	11,441,105
Charges for services.....	113,047	-	-	-	-	10,442	123,489
Penalties and interest on taxes.....	786,186	-	-	-	-	-	786,186
Fees and rentals.....	-	-	-	-	-	29,776	29,776
Payments in lieu of taxes.....	100,334	-	-	-	-	-	100,334
Intergovernmental - federal.....	-	-	-	-	6,601,473	8,157,168	14,758,641
Intergovernmental - state aid.....	37,138,747	-	-	-	-	11,935,362	49,074,109
Intergovernmental - Teachers Retirement.....	19,659,170	-	-	-	-	-	19,659,170
Intergovernmental - other.....	-	100,000	-	-	-	-	100,000
Departmental and other.....	10,440,825	-	-	-	-	15,207,920	25,648,745
Community preservation taxes.....	-	3,109,451	-	2,973,261	-	-	6,082,712
Community preservation state match.....	-	620,305	-	-	-	-	620,305
Contributions and donations.....	-	-	-	-	-	471,245	471,245
Investment income.....	5,708,799	336,671	-	-	-	380,419	6,425,889
<b>TOTAL REVENUES.....</b>	<b>300,169,983</b>	<b>4,166,427</b>	<b>-</b>	<b>2,973,261</b>	<b>6,601,473</b>	<b>36,192,332</b>	<b>350,103,476</b>
<b>EXPENDITURES:</b>							
Current:							
General government.....	10,978,691	-	18,188	-	6,601,473	3,259,235	20,857,587
Public safety.....	33,876,276	-	10,243,155	-	-	3,093,978	47,213,409
Education.....	114,323,350	-	-	5,181,237	-	17,803,637	137,308,224
Public works.....	14,155,077	-	5,135,663	-	-	1,847,230	21,137,970
Health and human services.....	1,618,557	-	-	-	-	894,597	2,513,154
Culture and recreation.....	4,067,339	-	-	-	-	1,231,375	5,298,714
Community preservation.....	-	9,072,306	-	-	-	-	9,072,306
Pension benefits.....	17,650,486	-	-	-	-	-	17,650,486
Pension benefits - Teachers Retirement.....	19,659,170	-	-	-	-	-	19,659,170
Employee benefits.....	46,788,288	-	-	-	-	-	46,788,288
State and county charges.....	10,136,234	-	-	-	-	-	10,136,234
Debt service:							
Principal.....	9,502,538	-	-	-	-	-	9,502,538
Interest.....	6,354,775	-	-	-	-	320,676	6,675,451
<b>TOTAL EXPENDITURES.....</b>	<b>289,110,781</b>	<b>9,072,306</b>	<b>15,397,006</b>	<b>5,181,237</b>	<b>6,601,473</b>	<b>28,450,728</b>	<b>353,813,531</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....</b>	<b>11,059,202</b>	<b>(4,905,879)</b>	<b>(15,397,006)</b>	<b>(2,207,976)</b>	<b>-</b>	<b>7,741,604</b>	<b>(3,710,055)</b>
<b>OTHER FINANCING SOURCES (USES):</b>							
Issuance of bonds.....	-	-	27,755,000	-	-	-	27,755,000
Premium from issuance of bonds and notes.....	-	-	1,605,356	-	-	86,979	1,692,335
Transfers in.....	4,571,599	-	1,721,009	-	-	414,196	6,706,804
Transfers out.....	(754,100)	(175,104)	(152)	-	-	(5,777,448)	(6,706,804)
<b>TOTAL OTHER FINANCING SOURCES (USES).....</b>	<b>3,817,499</b>	<b>(175,104)</b>	<b>31,081,213</b>	<b>-</b>	<b>-</b>	<b>(5,276,273)</b>	<b>29,447,335</b>
<b>NET CHANGE IN FUND BALANCES.....</b>	<b>14,876,701</b>	<b>(5,080,983)</b>	<b>15,684,207</b>	<b>(2,207,976)</b>	<b>-</b>	<b>2,465,331</b>	<b>25,737,280</b>
<b>FUND BALANCES (DEFICITS) AT BEGINNING OF YEAR.....</b>	<b>66,941,331</b>	<b>7,692,524</b>	<b>(6,157,821)</b>	<b>(2,857,331)</b>	<b>-</b>	<b>28,990,709</b>	<b>94,609,412</b>
<b>FUND BALANCES (DEFICITS) AT END OF YEAR.....</b>	<b>\$ 81,818,032</b>	<b>\$ 2,611,541</b>	<b>\$ 9,526,386</b>	<b>\$ (5,065,307)</b>	<b>\$ -</b>	<b>\$ 31,456,040</b>	<b>\$ 120,346,692</b>

*See notes to basic financial statements.*

# Town of Plymouth, Massachusetts

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in the Fund Balances of Governmental Funds to the Statement of Activities

**Year Ended June 30, 2024**

Net change in fund balances - total governmental funds.....		\$ 25,737,280
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital outlay.....	45,940,517	
Depreciation expense.....	<u>(21,379,798)</u>	
Net effect of reporting capital assets.....		24,560,719
Revenues in the Statement of Activities that do not provide current financial resources are unavailable in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable differ between the two statements. This amount represents the net change in unavailable revenue.....		(997,094)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are unavailable and amortized in the Statement of Activities.		
Issuance of bonds.....	(27,755,000)	
Premium from issuance of bonds.....	(1,692,335)	
Net amortization of premium from issuance of bonds.....	3,112,041	
Net change in deferred charge on refunding.....	(69,982)	
Debt service principal payments.....	<u>9,502,538</u>	
Net effect of reporting long-term debt.....		(16,902,738)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		
Net change in compensated absences accrual.....	(103,000)	
Net change in accrued interest on long-term debt.....	(86,923)	
Net change in deferred outflow/(inflow) of resources related to pensions.....	6,018,503	
Net change in net pension liability.....	(5,599,517)	
Net change in deferred outflow/(inflow) of resources related to other postemployment benefits.....	(31,165,980)	
Net change in other postemployment benefits liability.....	9,126,948	
Net change in landfill closure.....	<u>50,000</u>	
Net effect of recording long-term liabilities.....		<u>(21,759,969)</u>
The net activity of internal service funds is reported with Governmental Activities.....		<u>(1,239,445)</u>
Change in net position of governmental activities.....		\$ <u>9,398,753</u>

*See notes to basic financial statements.*

# Town of Plymouth, Massachusetts

## Proprietary Funds Statement of Net Position

June 30, 2024

	Business-type Activities - Enterprise Funds						Governmental Activities - Internal Service Fund
	Water	Sewer	Airport	Solid Waste	Cable Access	Total	
<b>ASSETS</b>							
<b>CURRENT:</b>							
Cash and cash equivalents.....	\$ 7,314,957	\$ 7,881,592	\$ -	\$ 1,795,492	\$ 81,682	\$ 17,073,723	\$ 12,747,711
Receivables, net of allowance for uncollectibles:							
Liens - user charges.....	149	20,634	-	-	-	20,783	-
User charges.....	2,161,752	2,497,235	2,634	-	-	4,661,621	-
Departmental and other.....	-	-	-	46,669	-	46,669	529,759
Special assessments.....	4,743	822,793	-	-	-	827,536	-
Lease receivable.....	-	-	331,289	-	-	331,289	-
Due from other funds.....	286,307	-	-	-	-	286,307	-
Other assets.....	-	-	-	-	-	-	37,801
Total current assets.....	9,767,908	11,222,254	333,923	1,842,161	81,682	23,247,928	13,315,271
<b>NONCURRENT:</b>							
Lease receivable.....	-	-	2,363,552	-	-	2,363,552	-
Capital assets, non depreciable.....	27,698,131	14,879,869	13,099,953	197,574	-	55,875,527	-
Capital assets, net of accumulated depreciation.....	28,478,994	76,543,381	14,943,256	890,056	-	120,855,687	-
Total noncurrent assets.....	56,177,125	91,423,250	30,406,761	1,087,630	-	179,094,766	-
<b>TOTAL ASSETS.....</b>	<b>65,945,033</b>	<b>102,645,504</b>	<b>30,740,684</b>	<b>2,929,791</b>	<b>81,682</b>	<b>202,342,694</b>	<b>13,315,271</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>							
Deferred outflows related to pensions.....	487,398	90,378	211,421	108,131	-	897,328	-
Deferred outflows related to other postemployment benefits....	958,945	116,597	253,634	163,208	-	1,492,384	-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES.....</b>	<b>1,446,343</b>	<b>206,975</b>	<b>465,055</b>	<b>271,339</b>	<b>-</b>	<b>2,389,712</b>	<b>-</b>
<b>LIABILITIES</b>							
<b>CURRENT:</b>							
Warrants payable.....	1,145,393	371,490	6,514	114,025	360,257	1,997,679	768,641
Accrued payroll.....	27,901	6,552	11,650	7,511	-	53,614	-
Health claims payable.....	-	-	-	-	-	-	2,568,000
Due to other funds.....	-	-	286,307	-	-	286,307	-
Accrued interest.....	89,849	155,892	2,025	-	-	247,766	-
Other liabilities.....	-	-	-	265,475	-	265,475	-
Compensated absences.....	5,000	1,300	1,800	500	-	8,600	-
Bonds payable.....	1,812,810	1,717,623	30,000	-	-	3,560,433	-
Total current liabilities.....	3,080,953	2,252,857	338,296	387,511	360,257	6,419,874	3,336,641
<b>NONCURRENT:</b>							
Compensated absences.....	45,000	11,700	16,200	4,500	-	77,400	-
Net pension liability.....	4,140,112	767,699	1,795,878	918,502	-	7,622,191	-
Net other postemployment benefits.....	6,375,262	788,581	1,741,826	1,108,626	-	10,014,295	-
Bonds payable.....	16,530,373	31,783,956	245,000	-	-	48,559,329	-
Total noncurrent liabilities.....	27,090,747	33,351,936	3,798,904	2,031,628	-	66,273,215	-
<b>TOTAL LIABILITIES.....</b>	<b>30,171,700</b>	<b>35,604,793</b>	<b>4,137,200</b>	<b>2,419,139</b>	<b>360,257</b>	<b>72,693,089</b>	<b>3,336,641</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Deferred inflows related to leases.....	-	-	2,694,841	-	-	2,694,841	-
Deferred inflows related to pensions.....	2,148	398	932	477	-	3,955	-
Deferred inflows related to other postemployment benefits.....	2,274,520	276,532	601,112	386,893	-	3,539,057	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES.....</b>	<b>2,276,668</b>	<b>276,930</b>	<b>3,296,885</b>	<b>387,370</b>	<b>-</b>	<b>6,237,853</b>	<b>-</b>
<b>NET POSITION</b>							
Net investment in capital assets.....	40,074,117	57,943,332	26,831,547	1,087,630	-	125,936,626	-
Unrestricted.....	(5,131,109)	9,027,424	(3,059,893)	(693,009)	(278,575)	(135,162)	9,978,630
<b>TOTAL NET POSITION.....</b>	<b>\$ 34,943,008</b>	<b>\$ 66,970,756</b>	<b>\$ 23,771,654</b>	<b>\$ 394,621</b>	<b>\$ (278,575)</b>	<b>\$ 125,801,464</b>	<b>\$ 9,978,630</b>

*See notes to basic financial statements.*

# Town of Plymouth, Massachusetts

## Proprietary Funds Statement of Revenues, Expenses and Changes in Net Position

**Year Ended June 30, 2024**

Business-type Activities - Enterprise Funds							
	Water	Sewer	Airport	Solid Waste	Cable Access	Total	Governmental Activities - Internal Service Fund
<b>OPERATING REVENUES:</b>							
Employee contributions.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 9,834,977
Employer contributions.....	-	-	-	-	-	-	35,848,245
Charges for services.....	6,920,033	9,324,458	2,531,165	1,242,706	1,463,417	21,481,779	-
Rentals.....	-	-	451,733	-	-	451,733	-
Other operating revenues.....	89,618	-	1,260	-	-	90,878	729,331
<b>TOTAL OPERATING REVENUES .....</b>	<b>7,009,651</b>	<b>9,324,458</b>	<b>2,984,158</b>	<b>1,242,706</b>	<b>1,463,417</b>	<b>22,024,390</b>	<b>46,412,553</b>
<b>OPERATING EXPENSES:</b>							
Cost of services and administration.....	2,086,305	5,390,155	2,630,656	927,752	1,440,668	12,475,536	-
Salaries and wages.....	1,474,680	356,320	668,334	289,337	-	2,788,671	-
Depreciation.....	1,718,412	1,215,692	1,196,241	143,069	-	4,273,414	-
Employee benefits.....	-	-	-	-	-	-	48,069,823
<b>TOTAL OPERATING EXPENSES.....</b>	<b>5,279,397</b>	<b>6,962,167</b>	<b>4,495,231</b>	<b>1,360,158</b>	<b>1,440,668</b>	<b>19,537,621</b>	<b>48,069,823</b>
<b>OPERATING INCOME (LOSS).....</b>	<b>1,730,254</b>	<b>2,362,291</b>	<b>(1,511,073)</b>	<b>(117,452)</b>	<b>22,749</b>	<b>2,486,769</b>	<b>(1,657,270)</b>
<b>NONOPERATING REVENUES (EXPENSES):</b>							
Investment income.....	485,788	355,140	21,189	74,847	-	936,964	417,825
Interest expense.....	(351,392)	(811,513)	(13,192)	-	-	(1,176,097)	-
<b>TOTAL NONOPERATING REVENUES (EXPENSES), NET.....</b>	<b>134,396</b>	<b>(456,373)</b>	<b>7,997</b>	<b>74,847</b>	<b>-</b>	<b>(239,133)</b>	<b>417,825</b>
<b>INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS.....</b>	<b>1,864,650</b>	<b>1,905,918</b>	<b>(1,503,076)</b>	<b>(42,605)</b>	<b>22,749</b>	<b>2,247,636</b>	<b>(1,239,445)</b>
<b>CAPITAL CONTRIBUTIONS.....</b>	<b>-</b>	<b>-</b>	<b>347,004</b>	<b>-</b>	<b>-</b>	<b>347,004</b>	<b>-</b>
<b>CHANGE IN NET POSITION.....</b>	<b>1,864,650</b>	<b>1,905,918</b>	<b>(1,156,072)</b>	<b>(42,605)</b>	<b>22,749</b>	<b>2,594,640</b>	<b>(1,239,445)</b>
<b>NET POSITION AT BEGINNING OF YEAR.....</b>	<b>33,078,358</b>	<b>65,064,838</b>	<b>24,927,726</b>	<b>437,226</b>	<b>(301,324)</b>	<b>123,206,824</b>	<b>11,218,075</b>
<b>NET POSITION AT END OF YEAR.....</b>	<b>\$ 34,943,008</b>	<b>\$ 66,970,756</b>	<b>\$ 23,771,654</b>	<b>\$ 394,621</b>	<b>\$ (278,575)</b>	<b>\$ 125,801,464</b>	<b>\$ 9,978,630</b>

*See notes to basic financial statements.*

# Town of Plymouth, Massachusetts

## Proprietary Funds Statement of Cash Flows

Year Ended June 30, 2024

Business-type Activities - Enterprise Funds							Governmental Activities - Internal Service Fund
	Water	Sewer	Airport	Solid Waste	Cable Access	Total	
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>							
Receipts from customers and users.....	\$ 6,563,116	\$ 8,919,154	\$ 3,271,248	\$ 1,242,706	\$ 1,463,417	\$ 21,459,641	\$ -
Receipts from interfund services provided.....	-	-	-	-	-	-	46,760,715
Payments to vendors.....	(2,260,591)	(5,336,611)	(2,654,964)	(890,974)	(1,458,541)	(12,601,681)	-
Payments to employees.....	(1,472,751)	(355,132)	(666,992)	(286,779)	-	(2,781,654)	-
Payments for interfund services used.....	-	-	-	-	-	-	(46,148,366)
NET CASH FROM OPERATING ACTIVITIES.....	2,829,774	3,227,411	(50,708)	64,953	4,876	6,076,306	612,349
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>							
Proceeds from the issuance of bonds and notes.....	5,465,000	735,000	-	-	-	6,200,000	-
Premium from the issuance of bonds.....	235,000	55,000	-	-	-	290,000	-
Capital contributions.....	-	84,322	347,004	-	-	431,326	-
Acquisition and construction of capital assets.....	(5,288,269)	(1,465,989)	(1,012,639)	-	-	(7,766,897)	-
Principal payments on bonds and notes.....	(7,159,450)	(2,001,517)	(25,000)	-	-	(9,185,967)	-
Interest expense.....	(778,177)	(997,271)	(13,400)	-	-	(1,788,848)	-
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES.....	(7,525,896)	(3,590,455)	(704,035)	-	-	(11,820,386)	-
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>							
Investment income.....	485,788	355,140	21,189	74,847	-	936,964	417,825
NET CASH FROM INVESTING ACTIVITIES.....	485,788	355,140	21,189	74,847	-	936,964	417,825
NET CHANGE IN CASH AND CASH EQUIVALENTS.....	(4,210,334)	(7,904)	(733,554)	139,800	4,876	(4,807,116)	1,030,174
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR.....	11,525,291	7,889,496	733,554	1,655,692	76,806	21,880,839	11,717,537
CASH AND CASH EQUIVALENTS AT END OF YEAR.....	\$ 7,314,957	\$ 7,881,592	\$ -	\$ 1,795,492	\$ 81,682	\$ 17,073,723	\$ 12,747,711
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH</b>							
<b>FROM OPERATING ACTIVITIES:</b>							
Operating income (loss).....	\$ 1,730,254	\$ 2,362,291	\$ (1,511,073)	\$ (117,452)	\$ 22,749	\$ 2,486,769	\$ (1,657,270)
Adjustments to reconcile operating income to net cash from operating activities:							
Depreciation.....	1,718,412	1,215,692	1,196,241	143,069	-	4,273,414	-
Deferred (outflows)/inflows related to pensions.....	(131,982)	(29,072)	(52,128)	(34,564)	-	(247,746)	-
Deferred (outflows)/inflows related to other postemployment benefits.....	157,446	12,276	110,666	69,945	-	350,333	-
Deferred inflows related to leases.....	-	-	(838,402)	-	-	(838,402)	-
Changes in assets and liabilities:							
User charges.....	(160,228)	(406,905)	783	-	-	(566,350)	-
Departmental and other.....	-	-	-	(24,550)	-	(24,550)	348,162
Intergovernmental.....	-	1,601	-	-	-	1,601	-
Lease receivable.....	-	-	838,402	-	-	838,402	-
Due from other funds.....	(286,307)	-	-	-	-	(286,307)	-
Other assets.....	-	-	-	-	-	-	1,402,816
Warrants payable.....	26,399	30,417	(11,188)	35,193	(17,873)	62,948	768,641
Accrued payroll.....	929	188	342	2,558	-	4,017	-
Health claims payable.....	-	-	-	-	-	-	(250,000)
Due to other funds.....	-	-	286,307	-	-	286,307	-
Other liabilities.....	-	-	-	(52,295)	-	(52,295)	-
Compensated absences.....	1,000	1,000	1,000	-	-	3,000	-
Net pension liability.....	12,028	55,959	(54,637)	64,414	-	77,764	-
Other postemployment benefits.....	(238,177)	(16,036)	(17,021)	(21,365)	-	(292,599)	-
Total adjustments.....	1,099,520	865,120	1,460,365	182,405	(17,873)	3,589,537	2,269,619
NET CASH FROM OPERATING ACTIVITIES.....	\$ 2,829,774	\$ 3,227,411	\$ (50,708)	\$ 64,953	\$ 4,876	\$ 6,076,306	\$ 612,349
<b>NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:</b>							
Principal and interest intergovernmental subsidies.....	\$ -	\$ (1,601)	\$ -	\$ -	\$ -	(1,601)	\$ -

See notes to basic financial statements.

**Town of Plymouth, Massachusetts**

**Proprietary Funds  
Statement of Fiduciary Net Position**

**June 30, 2024**

	Pension and Other Employee Benefit Trust Funds	Private Purpose Trust Fund
<b>ASSETS</b>		
Cash and cash equivalents.....	\$ 3,496,195	\$ 295,770
Investments:		
Investments in Pension Reserve Investment Trust.....	72,404,208	-
Equity securities.....	51,251,002	-
Equity mutual funds.....	70,965,552	-
Fixed income mutual funds.....	35,605,111	-
International equity mutual funds.....	34,119,943	-
Other investments.....	-	3,410,371
Receivables, net of allowance for uncollectibles:		
Departmental and other.....	24,981	-
Other assets.....	95,119	-
<b>TOTAL ASSETS.....</b>	<b>267,962,111</b>	<b>3,706,141</b>
<b>LIABILITIES</b>		
Warrants payable.....	206,611	-
<b>NET POSITION</b>		
Restricted for pensions.....	254,156,757	-
Restricted for other postemployment benefits.....	13,598,743	-
Held in trust for other purposes.....	-	3,706,141
<b>TOTAL NET POSITION.....</b>	<b>\$ 267,755,500</b>	<b>\$ 3,706,141</b>

*See notes to basic financial statements.*

**Town of Plymouth, Massachusetts**

**Proprietary Funds  
Statement of Changes in Fiduciary Net Position**

**Year Ended June 30, 2024**

	Pension and Other Employee Benefit Trust Funds	Private Purpose Trust Fund
<b>ADDITIONS:</b>		
Contributions:		
Employer contributions.....	\$ 20,025,184	\$ -
Employer contributions for other postemployment benefit payments.....	18,940,333	-
Member contributions.....	5,846,544	-
Retirement benefits - transfers from other systems.....	893,595	-
Retirement benefits - 3(8)c contributions from other systems.....	555,736	-
Retirement benefits - federal grant reimbursements.....	72,157	-
Retirement benefits - state COLA reimbursements.....	100,127	-
Retirement benefits - member makeup payments and redeposits.....	72,876	-
Retirement benefits - interest not refunded.....	3,880	-
Private donations.....	-	2,825
Miscellaneous.....	130,312	-
	<hr/>	<hr/>
Total contributions.....	46,640,744	2,825
	<hr/>	<hr/>
Net investment income:		
Net change in fair value of investments.....	12,308,274	-
Investment income (loss).....	18,397,447	153,541
Less: investment expense.....	(1,407,775)	-
	<hr/>	<hr/>
Net investment income (loss).....	29,297,946	153,541
	<hr/>	<hr/>
TOTAL ADDITIONS.....	75,938,690	156,366
	<hr/>	<hr/>
<b>DEDUCTIONS:</b>		
Administration.....	902,207	-
Retirement benefits - transfers to other systems.....	1,222,790	-
Retirement benefits - 3(8)c transfer to other systems.....	835,732	-
Retirement benefits and refunds.....	25,625,055	-
Other postemployment benefit payments.....	18,940,333	-
Educational scholarships.....	-	47,500
	<hr/>	<hr/>
TOTAL DEDUCTIONS.....	47,526,117	47,500
	<hr/>	<hr/>
NET INCREASE (DECREASE) IN NET POSITION.....	28,412,573	108,866
	<hr/>	<hr/>
NET POSITION AT BEGINNING OF YEAR.....	239,342,927	3,597,275
	<hr/>	<hr/>
NET POSITION AT END OF YEAR.....	\$ 267,755,500	\$ 3,706,141
	<hr/>	<hr/>

*See notes to basic financial statements.*



**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of the Town of Plymouth, Massachusetts (Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Town accounting policies are described herein.

**A. Reporting Entity**

The Town of Plymouth, Massachusetts is a municipal corporation that is governed by an elected Select Board.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the primary government) and its component units. Two entities have been included as component units in the reporting entity, because of the significance of their operational and/or financial relationship.

*Component Unit Presented as a Fiduciary Fund* – The following component unit is presented as a Fiduciary Fund of the primary government due to the nature and significance of the relationship between the Town and the component unit.

The Plymouth Contributory Retirement System (System) was established to provide retirement benefits to Town employees, the Plymouth Housing Authority employees, and their beneficiaries. The System is governed by a five-member board comprised of the Town Finance Director (ex-officio), two members elected by the System's participants and two members appointed by the Board members. The System is presented using the accrual basis of accounting and is reported as a pension trust fund in the fiduciary fund financial statements and is reported as of December 31, 2023.

*Discretely Presented Component Units* – Discretely presented component units are entities that are legally separate from the Town, but are financially accountable to the Town, or whose relationships with the Town are such that exclusion would cause the Town's financial statements to be misleading or incomplete. The Town has presented the following discretely presented component unit.

The Plymouth Growth & Development Corporation was established under Chapter 182 of the Acts of 2002 for the purpose of aiding the Town of Plymouth in developing unused or underused areas and supporting the economic viability of Plymouth. In addition, the Corporation can carry out any other public purpose designated by the Select Board. The seven-member Board of Directors is appointed by the Select Board and is reported as of December 31, 2023.

## **Town of Plymouth, Massachusetts**

### **Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

#### **Availability of Financial Information for Component Units**

The System issues a publicly available audited financial report in accordance with guidelines established by the Commonwealth of Massachusetts' (Commonwealth) Public Employee Retirement Administration Commission (PERAC). That report may be obtained by contacting the System located at 10 Cordage Park Circle, Suite 240, Plymouth, Massachusetts, 02360.

Complete financial statements of the Plymouth Growth & Development Corporation may be obtained by contacting the Corporation at 4 North Street, Suite 2, Plymouth, Massachusetts, 02360.

#### **B. Government-Wide and Fund Financial Statements**

##### *Government-Wide Financial Statements*

The government-wide financial statements (i.e., statement of net position and statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

##### *Fund Financial Statements*

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

##### *Major Fund Criteria*

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*
- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Internal service funds and fiduciary funds are reported by fund type.

## Town of Plymouth, Massachusetts

### Notes to Basic Financial Statements

Year Ended June 30, 2024

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

##### *Government-Wide Financial Statements*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment.

Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions are charges between the general fund and the water, sewer, airport, solid waste, and cable access enterprise funds and the internal service fund. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

##### *Fund Financial Statements*

**Governmental** fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred, and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The *community preservation fund* is used to account for funds received in accordance with the Massachusetts Community Preservation Act (the “CPA”). Funds are received under the CPA through a surcharge of up to 3% of the real property tax levy and matching state grants. These funds are spent for the acquisition, creation and preservation of open space, historic resources and affordable housing.

The *Town building/land capital fund* is used to account for all financial resources appropriated to fund Town building and land purchase related capital projects.

The *school capital projects fund* is used to account for all financial resources appropriated to fund school building construction and renovations.

The ARPA Grant fund is used to account for funds the Town received through the American Rescue Plan Act.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds’ financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The following major proprietary funds are reported:

The *water enterprise fund* is used to account for the Town's water activities.

The *sewer enterprise fund* is used to account for the Town's sewer activities.

The *airport enterprise fund* is used to account for the Town's airport activities.

The *solid waste enterprise fund* is used to account for the Town's disposal activities.

The *cable access enterprise fund* is used to account for the Town's cable access activities.

Additionally, the following proprietary fund type is reported:

The *internal service fund* is used to account for the financing of services provided by one department to other departments or governmental units. This fund is used to account for risk financing activities related to medical and dental programs.

**Fiduciary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity by the Town for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The *pension and other employee benefit trust fund* is used to account for the activities of the Plymouth Contributory Retirement System, which accumulates resources to provide pension benefits to eligible retirees and their beneficiaries and of the OPEB (other postemployment benefits) trust which accumulates resources to provide funding for future OPEB liabilities.

The *private-purpose trust fund* is used to account for trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The donor restrictions and trustee policies only allow the trustees to authorize spending of the realized investment earnings. The Town's educational scholarship trusts are accounted for in this fund.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

D. Cash and Investments

*Government-Wide and Fund Financial Statements*

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

E. Fair Value Measurements

The Town reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. U.S. government obligations, certain fixed income securities, and corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances, the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the Town's financial instruments, see Note 2 – Cash and Investments.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

**F. Accounts Receivable**

***Government-Wide and Fund Financial Statements***

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements is reported under the modified accrual basis of accounting.

***Real Estate, Personal Property Taxes and Tax Liens***

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on August 1<sup>st</sup>, November 1<sup>st</sup>, February 1<sup>st</sup> and May 1<sup>st</sup> and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed during the year on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

***Motor Vehicle Excise***

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

***Water and Sewer***

User fees are levied monthly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Water and Sewer liens are processed every year and included as a lien on the property owner's tax bill. Water and Sewer charges and liens are recorded as receivables in the year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

***Departmental and Other***

Departmental and other receivables are recorded as receivables in the year accrued. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

***Intergovernmental***

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred, and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

**G. Inventories**

***Government-Wide and Fund Financial Statements***

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

**H. Capital Assets**

***Government-Wide and Proprietary Fund Financial Statements***

Capital assets, which include land, construction in progress, land improvements, buildings, machinery and equipment, vehicles, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation. Except for the capital assets of the governmental activities' column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases and construction costs in excess of \$15,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.



## Town of Plymouth, Massachusetts

### Notes to Basic Financial Statements

Year Ended June 30, 2024

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

<u>Capital Asset Type</u>	<u>Estimated Useful Life (in years)</u>
Land improvements.....	20 - 50
Buildings.....	30 - 50
Machinery and equipment.....	5 - 20
Vehicles.....	5 - 8
Infrastructure.....	20 - 50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

#### *Governmental Fund Financial Statements*

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

#### I. Deferred Outflows/Inflows of Resources

##### *Government-Wide Financial Statements (Net Position)*

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reported deferred charges on refunding, deferred outflows related to both pensions and other postemployment benefits in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town reported deferred inflows related to lease receivables, pensions and other postemployment benefits in this category.

#### *Governmental Fund Financial Statements*

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents assets that have been recorded in the governmental fund financial statements, but the revenue is not available and so will not be recognized as an inflow of resources (revenue) until it

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

becomes available. The Town has recorded unavailable revenue as deferred inflows of resources in the governmental funds balance sheet.

**J. Unavailable Revenue**

*Fund Financial Statements*

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources' measurement focus and the modified accrual basis of accounting (i.e., receivables that are not considered to be available to liquidate liabilities of the current period). Unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

**K. Interfund Receivables and Payables**

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

**Government-Wide Financial Statements**

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances."

*Fund Financial Statements*

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

**L. Interfund Transfers**

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

**Government-Wide Financial Statements**

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net."

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

*Fund Financial Statements*

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

M. Net Position and Fund Equity

*Government-Wide Financial Statements (Net Position)*

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been “restricted for” the following:

“Permanent funds – expendable” represents the amount of realized and unrealized investment earnings of donor restricted trusts. The donor restrictions and trustee policies only allow the trustees to approve spending of the realized investment earnings that support governmental programs.

“Permanent funds – nonexpendable” represents the endowment portion of donor restricted trusts that support governmental programs.

“Grants, gifts, and other” represent restrictions placed on assets from outside parties.

“Community Preservation” represents financial resources raised through the tax levy to fund Community Preservation related projects.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town’s policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

*Fund Financial Statements (Fund Balances)*

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

“Nonspendable” fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

## **Town of Plymouth, Massachusetts**

### **Notes to Basic Financial Statements**

#### **Year Ended June 30, 2024**

“Restricted” fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

“Committed” fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government’s highest level of decision-making authority. Town meeting is the highest level of decision-making authority for the government that can, by adoption of an ordinance prior to the end of the year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

“Assigned” fund balance includes amounts that are constrained by the Town’s intent to be used for specific purposes but are neither restricted nor committed. The Select Board has, by resolution, authorized the Finance Director to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year’s budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment.

“Unassigned” fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

The Town’s spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

#### **N. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plymouth Contributory Retirement System and the Massachusetts Teacher’s Retirement System and additions to/deductions from the Systems’ fiduciary net positions have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **O. Long-Term Debt**

##### *Government-Wide and Proprietary Fund Financial Statements*

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

*Governmental Fund Financial Statements*

The face amount of governmental funds long-term debt is reported as other financing sources in the period issued. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

P. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Investment income from proprietary funds and the internal service fund is retained within the respective fund.

Q. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

*Government-Wide and Proprietary Fund Financial Statements*

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

*Governmental Fund Financial Statements*

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon maturity of the liability.

R. Use of Estimates

*Government-Wide and Fund Financial Statements*

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

**S. Individual Fund Deficits**

Individual fund deficits exist within the School Capital Project Funds and the Cable Access Enterprise Fund. These deficits will be funded through bond proceeds, and available fund balance/retained earnings in future years.

**T. Total Column**

*Government-Wide Financial Statements*

The total column presented on the government-wide financial statements represents consolidated financial information.

*Fund Financial Statements*

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

**NOTE 2 – CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Cash and Short-Term Investments." The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). In addition, there are various restrictions limiting the amount and length of deposits and investments.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

**Custodial Credit Risk – Deposits**

In the case of deposits, this is the risk that, in the event of a bank failure, the government's deposits may not be returned to it. The government does not have a deposit policy for custodial credit risk. At year-end, the carrying amount of deposits totaled \$137,429,541 and the bank balance totaled \$145,925,945. Of the bank balance, \$2,681,790 was covered by Federal Depository Insurance, \$62,334,454 was covered by the Depositors Insurance Fund, \$64,847,657 was collateralized, and \$16,062,044 was uninsured and uncollateralized.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

At December 31, 2023, the carrying amount of deposits for the System totaled \$326,577 and the bank balance totaled \$1,049,408, all of which was covered by Federal Depository Insurance.

At December 31, 2023, the carrying amount of deposits for the component unit totaled \$4,758,721 and the bank balance totaled \$4,773,605. Of the bank balance, \$250,000 was covered by Federal Depository Insurance, and \$4,523,605 was uninsured and uncollateralized.

Investments

As of June 30, 2024, the Town of Plymouth had the following investments:

		Maturities		
Investment Type	Fair value	Under 1 Year	1-5 Years	6-10 Years
Debt securities:				
U.S. Treasury bonds.....	\$ 10,391,183	\$ 1,871,258	\$ 6,926,015	\$ 1,593,910
Government sponsored enterprises.....	2,034,291	808,053	1,157,376	68,862
Corporate bonds.....	<u>5,563,273</u>	<u>1,897,348</u>	<u>3,095,224</u>	<u>570,701</u>
Total debt securities.....	17,988,747	<u>\$ 4,576,659</u>	<u>\$ 11,178,615</u>	<u>\$ 2,233,473</u>
Other investments:				
Equity securities.....	9,820,732			
Equity mutual funds.....	8,562,569			
Fixed income mutual funds.....	9,904,422			
MMDT - Cash portfolio.....	<u>10,889,140</u>			
Total investments.....	\$ 57,165,610			

As of December 31, 2023, the Retirement System had the following investments:

<u>Investment Type</u>	<u>Fair value</u>
Equity securities.....	51,251,002
Equity mutual funds.....	62,402,983
Fixed income mutual funds.....	30,568,937
PRIT real estate fund.....	20,823,544
International equity mutual funds.....	34,119,943
Money market mutual funds.....	3,169,618
PRIT alternative Investment mutual funds....	44,795,552
Pension Reserve Investment Trust (PRIT)....	<u>6,785,112</u>
Total investments.....	<u>\$ 253,916,691</u>

## **Town of Plymouth, Massachusetts**

### **Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

#### Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in possession of an outside party. The Town has a custodial credit risk exposure of \$17,418,296 because the related debt and equity securities are uninsured, unregistered and held by the counterparty. The Town will minimize custodial credit risk with the use of reporting services such as Veribanc, Moody's Investors Services, Fitch Rating, and Standard and Poor's.

The Retirement System's investments are not subject to custodial credit risk as all of the securities are insured or registered and held by its agents in the name of the Plymouth Contributory Retirement System.

#### Interest Rate Risk

The Town will minimize interest rate risk by diversifying in a "laddered" type of investment to spread out maturities of certificates of deposit, treasuries and government agency bonds.

The Town participates in MMDT, which maintains a cash portfolio and a short-term bond fund with combined average maturities of approximately 43 days.

The System investment policy states that the duration of all fixed income securities shall be maintained within a range of +/- fifteen percent of the duration of the fixed income benchmark designated within the "Manager Specific Guidelines." Also, when managing assets, the System at all times must be in accordance with the provisions of the Public Employee Retirement Administration Commission (PERAC), the Employee Retirement Income Security Act (ERISA), and Department of Labor regulations.

#### Credit Risk

At June 30, 2024, the Town's investments in Government Sponsored Enterprises of \$2,034,291 are rated AA+, Corporate Bonds are rated \$529,996 are rated A+, \$738,350 are rated A, \$788,018 are rated AA-, \$851,269 are rated A-, \$1,992,816 are rated BBB+, and \$662,824 are rated BBB based on Standard and Poor's Ratings, and the fixed income mutual funds are AA+. The equity securities, equity mutual funds, fixed income mutual funds, and MMDT are unrated. The System's policy states that all fixed income investments shall be maintained at a quality rating of A or better, unless "Manager Specific Guidelines" allow further diversification. At December 31, 2023, the System has Bond Mutual Funds rated AA+.

#### Concentration of Credit Risk

The Town will minimize concentration of credit risk by diversifying the investment portfolio so that the impact of potential losses from any one type of institution will be minimized. The target upper-level range of funds concentrated in any institution is 10%. There were no individual investments that exceeded 10% of the total investments at June 30, 2024.



# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

### Year Ended June 30, 2024

The System places a 5% maximum investment in any one issuer. There were no individual investments that exceeded 5% of the total investments at December 31, 2023.

#### Fair Value of Investments

The Town holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the Town's mission, the Town determines that the disclosures related to these investments only need to be disaggregated by major type. The Town chooses a tabular format for disclosing the levels within the fair value hierarchy.

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Town has the following recurring fair value measurements as of June 30, 2024:

Investment Type	June 30, 2024	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments measured at fair value:</b>				
<u>Debt securities:</u>				
U.S. Treasury bonds.....	\$ 10,391,183	\$ -	\$ 10,391,183	\$ -
Government sponsored enterprises.....	2,034,291	-	2,034,291	-
Corporate bonds.....	5,563,273	-	5,563,273	-
Total debt securities.....	17,988,747	-	17,988,747	-
<u>Other investments:</u>				
Equity securities.....	9,820,732	9,820,732	-	-
Equity mutual funds.....	8,562,569	8,562,569	-	-
Fixed income mutual funds.....	9,904,422	9,904,422	-	-
Total other investments.....	28,287,723	28,287,723	-	-
Total investments measured at fair value.....	46,276,470	\$ 28,287,723	\$ 17,988,747	\$ -
<b>Investments measured at amortized cost:</b>				
MMDT - Cash portfolio.....	10,889,140			
Total investments.....	\$ 57,165,610			

Equity securities, equity mutual funds, and fixed income mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. U.S. Treasury bonds, Government sponsored enterprises, and corporate bonds are classified in Level 2 of the fair value hierarchy, each valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

MMDT, which is an external investment pool that is overseen by the Treasurer of the Commonwealth of Massachusetts, meets the criteria established by GASB 79, "Certain External Investment Pools and Pool Participants," to report its investments at amortized cost; therefore, the City reports its investments in MMDT at amortized cost which approximates the net asset value of \$1.00 per share. MMDT has a maturity of less than 1 year and is not rated.

### Retirement System

The retiree pension defined benefit plan holds significant amounts of investments that are measured at fair value on a recurring basis. Because investing is a key part of the plan's activities, the plan shows greater disaggregation in its disclosures. The plan chooses a tabular format for disclosing the levels within the fair value hierarchy.

The System categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles.

The System has the following recurring fair value measurements as of December 31, 2023:

Investment Type	December 31, 2023	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<u>Other investments:</u>				
Equity securities.....	51,251,002	51,251,002	-	-
Equity mutual funds.....	62,402,983	62,402,983	-	-
Fixed income mutual funds.....	30,568,937	30,568,937	-	-
International securities.....	34,119,943	34,119,943	-	-
Money market mutual funds.....	3,169,618	3,169,618	-	-
Total other investments.....	181,512,483	181,512,483	-	-
Total investments measured at fair value.....	181,512,483	\$ 181,512,483	\$ -	\$ -
<b>Investments measured at net asset value:</b>				
Pension Reserve Investment Trust (PRIT)....	72,404,208			
Total investments.....	\$ 253,916,691			

Bond mutual funds, equity securities, equity mutual funds, money market mutual funds and international securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities.

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

PRIT Investments are valued using the net asset value (NAV) method as a practical expedient. The practical expedient is not used when the investment would be expected to sell at a value different than the NAV. Neither the Town nor the System has the ability to control any of the investment decisions relative to its funds in PRIT. There were no unfunded commitments at year end. The redemption frequency is monthly, and the notice period is 30 days.

### NOTE 3 – RECEIVABLES

At June 30, 2024, receivables for the individual major governmental funds and nonmajor, internal service, and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Real estate and personal property taxes..	\$ 2,526,429	\$ (215,622)	\$ 2,310,807
Tax liens.....	775,023	-	775,023
Community preservation fund surtax.....	27,223	-	27,223
Motor vehicle and other excise taxes.....	2,555,145	(373,762)	2,181,383
Departmental and other.....	529,778	-	529,778
Intergovernmental - other.....	1,776,869	-	1,776,869
Community preservation state share.....	561,000	-	561,000
Special assessments.....	560,306	-	560,306
Lease receivables.....	4,946,921	-	4,946,921
Total.....	\$ 14,258,694	\$ (589,384)	\$ 13,669,310

At June 30, 2024, receivables for the enterprise funds consist of the following:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Water liens - user charges.....	\$ 149	\$ -	\$ 149
Water user charges.....	2,161,752	-	2,161,752
Water special assessments.....	4,743	-	4,743
Sewer liens - user charges.....	20,634	-	20,634
Sewer user charges.....	2,497,235	-	2,497,235
Sewer special assessments.....	822,793	-	822,793
Airport user charges.....	2,634	-	2,634
Airport lease receivables.....	2,694,841	-	2,694,841
Solid Waste departmental and other...	46,669	-	46,669
Total.....	\$ 8,251,450	\$ -	\$ 8,251,450

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

	General Fund	Community Preservation Funds	Other Governmental Funds	Total
<u>Receivables and Other Assets:</u>				
Real estate and personal property taxes.....	\$ 1,035,566	\$ -	\$ -	\$ 1,035,566
Tax liens.....	768,279	6,744	-	775,023
Community preservation fund surtax.....	-	27,223	-	27,223
Motor vehicle and other excise taxes.....	2,181,383	-	-	2,181,383
Departmental and other.....	19	-	-	19
Intergovernmental.....	-	560,998	551,205	1,112,203
Special assessments.....	-	-	560,306	560,306
Tax foreclosures.....	1,649,343	3,446	-	1,652,789
Total.....	\$ 5,634,590	\$ 598,411	\$ 1,111,511	\$ 7,344,512

## NOTE 4 – LEASE RECEIVABLES

### Lease Receivables

The Town has several right-to-use lease agreements relating to the Town owned land and buildings, as well as the Airport. Under the current lease agreements, the Town is scheduled to receive lease payments through 2112.

The future scheduled lease revenues as of June 30, 2024, are as follows:

Years ending June 30:	Governmental Activities			Business-Type Activities		
	Lease Revenues	Interest	Total	Lease Revenues	Interest	Total
2025.....	313,155	144,129	457,284	331,289	76,315	407,604
2026.....	324,287	134,581	458,868	225,311	67,825	293,136
2027.....	329,186	124,786	453,972	189,861	61,551	251,412
2028.....	324,210	114,978	439,188	151,338	56,382	207,720
2029.....	334,717	105,107	439,824	156,101	51,775	207,876
2030 to 2034.....	1,239,779	398,233	1,638,012	762,257	188,899	951,156
2035 to 2039.....	923,752	239,600	1,163,352	645,150	83,706	728,856
2040 and Thereafter	1,157,835	356,733	1,514,568	233,534	9,871	243,405
Total future lease revenues..	\$ 4,946,921	\$ 1,618,147	\$ 6,565,068	\$ 2,694,841	\$ 596,324	\$ 3,291,165

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

**NOTE 5 – CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2024, was as follows:

**Governmental Activities**

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 107,619,083	\$ 175,000	\$ -	\$ 107,794,083
Construction in progress.....	35,613,314	30,147,131	(6,291,775)	59,468,670
 Total capital assets not being depreciated.....	 143,232,397	 30,322,131	 (6,291,775)	 167,262,753
 <u>Capital assets being depreciated:</u>				
Land improvements.....	22,110,675	2,666,359	-	24,777,034
Buildings.....	384,504,423	5,375,038	-	389,879,461
Machinery and equipment.....	58,060,289	3,199,173	-	61,259,462
Vehicles.....	19,990,121	3,730,181	-	23,720,302
Infrastructure.....	145,767,580	6,939,410	-	152,706,990
 Total capital assets being depreciated.....	 630,433,088	 21,910,161	 -	 652,343,249
 <u>Less accumulated depreciation for:</u>				
Land improvements.....	(10,741,623)	(920,307)	-	(11,661,930)
Buildings.....	(139,369,968)	(12,128,571)	-	(151,498,539)
Machinery and equipment.....	(52,058,781)	(1,627,280)	-	(53,686,061)
Vehicles.....	(18,011,131)	(1,688,226)	-	(19,699,357)
Infrastructure.....	(74,502,412)	(5,015,414)	-	(79,517,826)
 Total accumulated depreciation.....	 (294,683,915)	 (21,379,798)	 -	 (316,063,713)
 Total capital assets being depreciated, net.....	 335,749,173	 530,363	 -	 336,279,536
 Total governmental activities capital assets, net.....	 \$ 478,981,570	 \$ 30,852,494	 \$ (6,291,775)	 \$ 503,542,289

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

**Business-Type Activities**

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-Type Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 21,059,701	\$ -	\$ -	\$ 21,059,701
Construction in progress.....	28,161,230	7,318,966	(664,370)	34,815,826
Total capital assets not being depreciated.....	49,220,931	7,318,966	(664,370)	55,875,527
<u>Capital assets being depreciated:</u>				
Land improvements.....	14,134,153	-	-	14,134,153
Buildings.....	35,281,669	175,000	-	35,456,669
Machinery and equipment.....	7,314,281	373,828	-	7,688,109
Vehicles.....	2,448,769	75,532	-	2,524,301
Infrastructure.....	163,434,445	705,568	-	164,140,013
Total capital assets being depreciated.....	222,613,317	1,329,928	-	223,943,245
<u>Less accumulated depreciation for:</u>				
Land improvements.....	(8,853,496)	(561,617)	-	(9,415,113)
Buildings.....	(15,398,460)	(812,152)	-	(16,210,612)
Machinery and equipment.....	(5,530,337)	(332,599)	-	(5,862,936)
Vehicles.....	(1,481,178)	(115,686)	-	(1,596,864)
Infrastructure.....	(67,550,673)	(2,451,360)	-	(70,002,033)
Total accumulated depreciation.....	(98,814,144)	(4,273,414)	-	(103,087,558)
Total capital assets being depreciated, net.....	123,799,173	(2,943,486)	-	120,855,687
Total business-type activities capital assets, net.....	\$ 173,020,104	\$ 4,375,480	\$ (664,370)	\$ 176,731,214

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

**Component Unit**

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Component Unit Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 1,325,033	\$ -	\$ -	\$ 1,325,033
Total capital assets not being depreciated.....	<u>1,325,033</u>	<u>-</u>	<u>-</u>	<u>1,325,033</u>
<u>Capital assets being depreciated:</u>				
Leasehold improvements.....	580,904	54,850	-	635,754
Meters and parking equipment.....	750,469	25,755	-	776,224
Office furniture and other equipment.....	362,864	-	-	362,864
Buildings.....	1,566,421	-	-	1,566,421
Vehicles.....	<u>42,874</u>	<u>-</u>	<u>-</u>	<u>42,874</u>
Total capital assets being depreciated.....	<u>3,303,532</u>	<u>80,605</u>	<u>-</u>	<u>3,384,137</u>
<u>Less accumulated depreciation for:</u>				
Leasehold improvements.....	(55,989)	(38,868)	-	(94,857)
Meters and parking equipment.....	(562,388)	(46,858)	-	(609,246)
Office furniture and other equipment.....	(326,149)	(19,282)	-	(345,431)
Buildings.....	(98,739)	(40,165)	-	(138,904)
Vehicles.....	<u>(35,298)</u>	<u>(3,030)</u>	<u>-</u>	<u>(38,328)</u>
Total accumulated depreciation.....	<u>(1,078,563)</u>	<u>(148,203)</u>	<u>-</u>	<u>(1,226,766)</u>
Total capital assets being depreciated, net.....	<u>2,224,969</u>	<u>(67,598)</u>	<u>-</u>	<u>2,157,371</u>
Total business-type activities capital assets, net.....	<u>\$ 3,550,002</u>	<u>\$ (67,598)</u>	<u>\$ -</u>	<u>\$ 3,482,404</u>

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

Depreciation expense was charged to functions/programs of the primary government as follows:

### Governmental Activities:

General government.....	\$ 2,115,971
Public safety.....	2,126,385
Education.....	9,765,282
Public works.....	6,659,986
Health and human services.....	261,132
Culture and recreation.....	200,034
Community preservation.....	<u>251,008</u>

Total depreciation expense - governmental activities..... \$ 21,379,798

### Business-Type Activities:

Water.....	\$ 1,718,412
Sewer.....	1,215,692
Airport.....	1,196,241
Trash.....	<u>143,069</u>

Total depreciation expense - business-type activities..... \$ 4,273,414

### Component Unit Activities:

Plymouth Growth and Development Corporation.....	\$ <u>148,203</u>
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## NOTE 6 – INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2024, are summarized as follows:

Transfers Out:	Transfers In:				Total
	General fund	Town Building/Land Capital	Nonmajor Governmental funds		
General fund.....	\$ -	\$ 515,008	\$ 239,092	\$	754,100 (1)
Community Preservation fund....	-	-	175,104		175,104 (2)
Town building/land capital.....	152	-	-		152 (3)
Nonmajor governmental funds...	<u>4,571,447</u>	<u>1,206,001</u>	<u>-</u>		<u>5,777,448</u> (4)
Total.....	\$ <u>4,571,599</u>	\$ <u>1,721,009</u>	\$ <u>414,196</u>	\$	<u>6,706,804</u>

- (1) Budgeted transfers from the General Fund to the Town Building/Land Capital Fund and Nonmajor Funds to fund various projects.
- (2) Transfer from the Community Preservation Fund to Nonmajor Funds related to Courthouse project.
- (3) Transfers from the Town Building/Land Capital Major Fund to the General Fund, to close out old articles.
- (4) Transfers from various Nonmajor funds to the General Fund and Town Building/Land Capital Fund, amounts used to fund the operating budget and various capital projects.



**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

**NOTE 7 – SHORT-TERM FINANCING**

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and enterprise funds.

Details related to the short-term debt activity for the year ended June 30, 2024, are as follows:

Type	Purpose	Rate (%)	Due Date	Balance at June 30, 2023	Renewed/ Issued	Retired/ Redeemed	Balance at June 30, 2024
<b>Governmental Funds:</b>							
	General Obligation.....	5.00%	06/28/24	\$ 20,830,000	\$ -	\$ (20,830,000)	\$ -
	General Obligation.....	4.25%	04/24/25	-	7,701,969	-	7,701,969
	MCWT Interim Note (CWT-22-02).....	0.00%	On Demand	62,892	230,651	-	293,543
	MCWT Interim Note (CWT-23-59).....	0.00%	On Demand	-	15,658	-	15,658
	Total Governmental Funds.....			<u>\$ 20,892,892</u>	<u>\$ 7,948,278</u>	<u>\$ (20,830,000)</u>	<u>\$ 8,011,170</u>
<b>Water Enterprise Fund:</b>							
	General Obligation.....	5.00%	06/28/24	<u>\$ 5,700,000</u>	<u>\$ -</u>	<u>\$ (5,700,000)</u>	<u>\$ -</u>
<b>Sewer Enterprise Fund:</b>							
	General Obligation.....	5.00%	06/28/24	<u>415,000</u>	<u>-</u>	<u>(415,000)</u>	<u>-</u>
	Total Enterprise Fund.....			<u>\$ 6,115,000</u>	<u>\$ -</u>	<u>\$ (6,115,000)</u>	<u>\$ -</u>

The Town had a BAN that matured on 4/24/2025 which was rolled into a new BAN with a maturity date of 4/24/2026 and an interest rate of 4.00%.

The Town entered into an interim loan CWT-22-02 with the Massachusetts Clean Water Trust (MCWT) in 2023 totaling \$300,000. As of June 30, 2024, the Town has drawn down \$293,543 against the interim loan. In 2024, the Town also entered into an interim loan CWT-23-59 of which the Town has drawn down \$15,658 as of June 30, 2024. The drawdown of interim loan proceeds has been classified as a short term note in the governmental fund financial statements. Upon conclusion of the related construction project, the MCWT will finalize the loan and will issue a new note that will be payable on a long-term basis.

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

### NOTE 8 – LONG-TERM DEBT

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being “inside the debt limit.” In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being “outside the debt limit.” Details related to the outstanding indebtedness at June 30, 2024, and the debt service requirements are as follows:

#### Bonds Payable Schedule – Governmental Funds

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2024
FY2013 Municipal Purpose Bonds.....	2038	\$ 23,674,000	3.00 - 5.00	\$ 9,090,000
FY2015 Municipal Purpose Bonds.....	2040	39,063,063	3.00 - 4.00	23,380,000
FY2016 Municipal Purpose Bonds.....	2035	730,743	0.00	420,176
FY2017 General Obligation Refunding Bonds.....	2029	8,390,125	3.00 - 4.00	3,319,450
FY2017 Municipal Purpose Bonds.....	2047	68,375,000	3.00 - 5.00	53,450,000
FY2019 Municipal Purpose Bonds.....	2049	19,132,200	3.00 - 5.00	14,390,000
FY2021 Municipal Purpose Bonds.....	2050	18,204,938	2.00 - 5.00	14,295,000
FY2021 Municipal Purpose Bonds.....	2036	19,190,074	2.00 - 5.00	14,990,000
FY2024 Municipal Purpose Bonds.....	2054	27,755,000	4.00 - 5.00	27,755,000
Sub-total general obligation bonds payable.....				161,089,626
Title V - MCWT (T5-97-1029-2).....	2025	185,254	0.00	5,000
FY2008 Title V - MCWT.....	2028	600,000	0.00	70,000
FY2010 Title V - MCWT.....	2028	400,000	0.00	106,664
FY2012 Title V - MCWT.....	2028	400,000	0.00	106,664
FY2015 Title V - MCWT.....	2035	300,000	0.00	165,000
FY2017 Title V - MCWT.....	2037	300,000	0.00	209,310
FY2018 Title V - MCWT.....	2039	200,000	2.00	157,754
FY2021 Title V - MCWT.....	2041	200,000	2.00	175,197
FY2023 Title V - MCWT.....	2033	300,000	2.00	270,000
Subtotal direct borrowings payable.....				1,265,589
Total Bonds Payable.....				162,355,215
Add: Unamortized premium on bonds.....				9,173,796
Total Bonds Payable, net.....				\$ 171,529,011

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

**Year Ended June 30, 2024**

Debt service requirements for principal and interest for Governmental bonds payable in future years are as follows:

Year	General Obligation Bonds			Direct Borrowings			Grand Total
	Principal	Interest	Total	Principal	Interest	Total	
2025.....	\$ 10,566,737	\$ 6,329,222	\$ 16,895,959	\$ 155,076	\$ 10,697	\$ 165,773	\$ 17,061,732
2026.....	10,485,587	5,883,635	16,369,222	150,766	9,932	160,698	16,529,920
2027.....	10,415,737	5,398,426	15,814,163	151,470	9,278	160,748	15,974,911
2028.....	10,295,887	4,916,176	15,212,063	142,191	8,608	150,799	15,362,862
2029.....	9,043,187	4,461,780	13,504,967	79,594	7,924	87,518	13,592,485
2030.....	8,901,537	4,054,339	12,955,876	80,347	7,225	87,572	13,043,448
2031.....	8,936,537	3,646,305	12,582,842	81,115	6,512	87,627	12,670,469
2032.....	8,711,537	3,307,725	12,019,262	81,901	5,785	87,686	12,106,948
2033.....	8,371,537	3,008,604	11,380,141	82,702	5,041	87,743	11,467,884
2034.....	8,111,537	2,706,458	10,817,995	53,522	4,277	57,799	10,875,794
2035.....	7,676,537	2,438,069	10,114,606	54,358	3,501	57,859	10,172,465
2036.....	7,453,269	2,191,876	9,645,145	40,214	2,706	42,920	9,688,065
2037.....	6,245,000	1,942,856	8,187,856	41,088	1,895	42,983	8,230,839
2038.....	6,180,000	1,716,758	7,896,758	23,326	1,066	24,392	7,921,150
2039.....	5,640,000	1,481,875	7,121,875	23,832	714	24,546	7,146,421
2040.....	5,135,000	1,285,544	6,420,544	11,914	482	12,396	6,432,940
2041.....	4,060,000	1,088,317	5,148,317	12,173	244	12,417	5,160,734
2042.....	3,630,000	940,912	4,570,912	-	-	-	4,570,912
2043.....	3,695,000	800,502	4,495,502	-	-	-	4,495,502
2044.....	3,545,000	670,312	4,215,312	-	-	-	4,215,312
2045.....	3,600,000	544,350	4,144,350	-	-	-	4,144,350
2046.....	3,390,000	403,188	3,793,188	-	-	-	3,793,188
2047.....	1,945,000	270,476	2,215,476	-	-	-	2,215,476
2048.....	950,000	195,400	1,145,400	-	-	-	1,145,400
2049.....	955,000	160,176	1,115,176	-	-	-	1,115,176
2050.....	795,000	124,787	919,787	-	-	-	919,787
2051.....	710,000	94,200	804,200	-	-	-	804,200
2052.....	705,000	65,800	770,800	-	-	-	770,800
2053.....	605,000	39,400	644,400	-	-	-	644,400
2054.....	335,000	14,600	349,600	-	-	-	349,600
Total.....	\$ <u>161,089,626</u>	\$ <u>60,182,068</u>	\$ <u>221,271,694</u>	\$ <u>1,265,589</u>	\$ <u>85,887</u>	\$ <u>1,351,476</u>	\$ <u>222,623,170</u>

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

**Bonds Payable Schedule – Enterprise Funds**

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2024
FY2015 Sewer Bonds.....	2035	\$ 1,549,800	3.00 - 5.00	\$ 830,000
FY2017 Sewer Bonds (Refunding).....	2037	288,500	3.00 - 4.00	142,450
FY2017 Sewer Bonds.....	2039	3,930,000	3.00 - 4.00	2,865,000
FY2019 Sewer Bonds.....	2039	7,327,300	3.00 - 5.00	5,475,000
FY2021 Sewer Bonds (Refunding).....	2031	336,500	2.00 - 5.00	235,000
FY2021 Sewer Bonds.....	2041	1,335,739	2.00 - 5.00	1,115,000
FY2024 Sewer Bonds.....	2044	735,000	4.00 - 5.00	<u>735,000</u>
Sub-total sewer general obligation bonds payable.....				11,397,450
FY2019 MCWT.....	2049	7,319,662	2.40	6,099,717
FY2019 MCWT.....	2049	3,986,181	2.40	3,315,311
FY2021 MCWT.....	2051	13,241,047	2.20	<u>11,916,940</u>
Sub-total sewer direct borrowings payable.....				21,331,968
Add: Unamortized premium on bonds.....				<u>772,161</u>
Total sewer bonds payable.....				<u>33,501,579</u>
FY2015 Water Bonds.....	2035	2,652,137	3.00 - 4.00	1,434,806
FY2017 Water Bonds (Refunding).....	2029	1,981,375	3.00 - 4.00	963,100
FY2017 Water Bonds.....	2037	5,025,000	3.00 - 5.00	1,625,000
FY2019 Water Bonds.....	2039	8,720,500	3.00 - 5.00	6,525,000
FY2021 Water Bonds (Refunding).....	2031	1,455,000	2.00 - 5.00	1,015,000
FY2021 Water Bonds.....	2041	547,750	2.00 - 5.00	375,000
FY2024 Water Bonds.....	2054	5,465,000	4.00 - 5.00	<u>5,465,000</u>
Sub-total water general obligation bonds payable.....				17,402,906
Add: Unamortized premium on bonds.....				<u>940,277</u>
Total water bonds payable.....				<u>18,343,183</u>
FY2017 Airport Bonds.....	2032	440,000	3.00 - 5.00	<u>275,000</u>
Total Bonds Payable, net.....				<u>\$ 52,119,762</u>

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

Debt service requirements for principal and interest for enterprise fund bonds payable in future years are as follows:

Year	General Obligation Bonds			Direct Borrowings			Grand Total
	Principal	Interest	Total	Principal	Interest	Total	
2025.....	\$ 2,444,800	\$ 1,194,169	\$ 3,638,969	\$ 818,043	\$ -	\$ 818,043	\$ 4,457,012
2026.....	2,425,950	1,083,882	3,509,832	818,038	-	818,038	4,327,870
2027.....	2,260,800	965,342	3,226,142	818,033	-	818,033	4,044,175
2028.....	2,020,650	854,808	2,875,458	818,028	-	818,028	3,693,486
2029.....	2,028,350	760,532	2,788,882	818,021	-	818,021	3,606,903
2030.....	1,810,000	665,634	2,475,634	818,016	-	818,016	3,293,650
2031.....	1,820,000	580,534	2,400,534	818,010	-	818,010	3,218,544
2032.....	1,605,000	507,584	2,112,584	818,005	-	818,005	2,930,589
2033.....	1,570,000	446,715	2,016,715	817,999	-	817,999	2,834,714
2034.....	1,575,000	385,263	1,960,263	817,993	-	817,993	2,778,256
2035.....	1,580,002	331,497	1,911,499	817,987	-	817,987	2,729,486
2036.....	1,380,000	278,600	1,658,600	817,981	-	817,981	2,476,581
2037.....	1,390,000	232,344	1,622,344	817,974	-	817,974	2,440,318
2038.....	1,080,000	185,750	1,265,750	817,967	-	817,967	2,083,717
2039.....	1,080,000	149,700	1,229,700	817,961	-	817,961	2,047,661
2040.....	280,000	115,800	395,800	817,954	-	817,954	1,213,754
2041.....	280,000	106,800	386,800	817,946	-	817,946	1,204,746
2042.....	215,000	97,800	312,800	817,937	-	817,937	1,130,737
2043.....	215,000	89,200	304,200	817,930	-	817,930	1,122,130
2044.....	215,000	80,600	295,600	817,922	-	817,922	1,113,522
2045.....	180,000	72,000	252,000	817,914	-	817,914	1,069,914
2046.....	180,000	64,800	244,800	817,906	-	817,906	1,062,706
2047.....	180,000	57,600	237,600	817,898	-	817,898	1,055,498
2048.....	180,000	50,400	230,400	817,889	-	817,889	1,048,289
2049.....	180,000	43,200	223,200	817,880	-	817,880	1,041,080
2050.....	180,000	36,000	216,000	441,368	-	441,368	657,368
2051.....	180,000	28,800	208,800	441,368	-	441,368	650,168
2052.....	180,000	21,600	201,600	-	-	-	201,600
2053.....	180,000	14,400	194,400	-	-	-	194,400
2054.....	179,804	7,200	187,004	-	-	-	187,004
Total.....	\$ 29,075,356	\$ 9,508,554	\$ 38,583,910	\$ 21,331,968	\$ -	\$ 21,331,968	\$ 59,915,878

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit.

At June 30, 2024, the Town had the following authorized and unissued debt:

<u>Purpose</u>	<u>Amount</u>
Stephens Field Renovation.....	\$ 1,828,959
Sewer Treatment Plant Upgrade.....	44,608
1996 75' Ladder Replacement.....	1,496,853
Beach Nourishment.....	1,425,000
Jenny Pond Dredging.....	2,201,000
Town Boat Ramp Reconstruction.....	225,516
Spire Center Historical Rehabilitation.....	100,000
Court/Cherry Traffic Signal Improvements.....	2,554,000
Title V Septic MCWT #16.....	400,000
Culvert Relocation - Hedge Road.....	643,000
Bartlett Rd. Bridge Construction.....	2,437,500
Title V Septic MCWT #15.....	300,000
Federal Furnace Roof.....	2,746,322
West Elementary Roof.....	2,749,850
Indian Brook Elementary Roof.....	2,885,305
School HVAC Replacement.....	1,000,000
Plymouth Area Coalition for the Homeless.....	3,000,000
Cranberry Commons At Redbrook Aff Hsg.....	4,000,000
Jenney Pond/Town Brook Trails Restoration....	3,000,000
Purchase 22 Mary B Ln for DPW Admin.....	1,045,000
Town Wharf Rehabilitation.....	820,000
South Elem 5/6 RTU's Replacement.....	1,450,000
WWTP Effluent Tertiary Filter.....	9,492,000
Manomet Zone Pipe Upgrades 2.....	9,512,950
Water Infrastructure Improvements.....	4,642,600
Water System Improvements.....	<u>1,790,800</u>
Total.....	\$ <u><u>61,791,263</u></u>

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

### Changes in Long-Term Liabilities

During the year ended June 30, 2024, the following changes occurred in long-term liabilities:

	Beginning Balance	Bonds and Notes Issued	Bonds and Notes Redeemed	Other Increases	Other Decreases	Ending Balance	Due Within One Year
<b>Governmental Activities:</b>							
Long-term bonds payable.....	\$ 142,682,762	\$ 27,755,000	\$ (9,363,136)	\$ -	\$ -	\$ 161,074,626	\$ 10,566,737
Direct borrowings payable.....	1,419,988	-	(139,399)	-	-	1,280,589	155,076
Add: Unamortized premium on bonds.....	10,593,502	-	-	1,692,335	(3,112,041)	9,173,796	1,284,963
Total bonds payable.....	154,696,252	27,755,000	(9,502,535)	1,692,335	(3,112,041)	171,529,011	12,006,776
Landfill closure.....	300,000	-	-	-	(50,000)	250,000	50,000
Compensated absences.....	2,370,000	-	-	340,000	(237,000)	2,473,000	247,000
Net pension liability.....	169,527,283	-	-	21,960,054	(16,360,537)	175,126,800	-
Other postemployment benefits.....	566,107,689	-	-	22,039,032	(31,165,980)	556,980,741	-
Total governmental activity							
long-term liabilities.....	\$ 893,001,224	\$ 27,755,000	\$ (9,502,535)	\$ 46,031,421	\$ (50,925,558)	\$ 906,359,552	\$ 12,303,776
<b>Business-Type Activities:</b>							
Long-term bonds payable.....	\$ 24,859,767	\$ 6,200,000	\$ (1,984,411)	\$ -	\$ -	\$ 29,075,356	\$ 2,444,800
Direct borrowings payable.....	22,418,524	-	(1,086,556)	-	-	21,331,968	818,043
Add: Unamortized premium on bonds.....	2,048,931	-	-	-	(336,493)	1,712,438	297,590
Total bonds payable.....	49,327,222	6,200,000	(3,070,967)	-	(336,493)	52,119,762	3,560,433
Compensated absences.....	83,000	-	-	16,800	(13,800)	86,000	8,600
Net pension liability.....	7,544,427	-	-	805,852	(728,088)	7,622,191	-
Other postemployment benefits.....	10,306,894	-	-	142,225	(434,824)	10,014,295	-
Total business-type activity							
long-term liabilities.....	\$ 67,261,543	\$ 6,200,000	\$ (3,070,967)	\$ 964,877	\$ (1,513,205)	\$ 69,842,248	\$ 3,569,033

The long-term liabilities will be liquidated in the future by the general fund and enterprise funds.

### NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The Town has reported principal portions of endowment funds as nonspendable.

In addition to the nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- **Restricted:** fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- **Committed:** fund balances that contain self-imposed constraints of the government from its highest level of decision-making authority.

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

- Assigned: fund balances that contain self-imposed constraints of the government to be used for a particular purpose.
- Unassigned: fund balance of the general fund that is not constrained for any particular purpose.

As of June 30, 2024, the governmental fund balances consisted of the following:

	General	Community Preservation	Town Building/ Land Capital	School Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
Fund Balances:						
Nonspendable:						
Permanent fund principal..... \$	- \$	- \$	- \$	- \$	1,773,744 \$	1,773,744
Restricted for:						
Community Preservation.....	-	2,611,541	-	-	-	2,611,541
Town Capital Projects.....	-	-	9,526,386	-	-	9,526,386
Excluded Debt Projects.....	-	-	-	-	111,870	111,870
Town Federal Grants.....	-	-	-	-	548,764	548,764
Town Revolving.....	-	-	-	-	4,139,453	4,139,453
Town Gifts.....	-	-	-	-	2,077,143	2,077,143
Town Title V.....	-	-	-	-	633,893	633,893
Town Other Grants.....	-	-	-	-	10,361,666	10,361,666
School Lunch.....	-	-	-	-	4,371,875	4,371,875
School Federal Grants.....	-	-	-	-	88,306	88,306
School State Grants.....	-	-	-	-	2,988,048	2,988,048
School Revolving.....	-	-	-	-	3,728,249	3,728,249
Other Special Revenue.....	-	-	-	-	59,670	59,670
Permanent Funds.....	-	-	-	-	573,359	573,359
Committed to:						
General government.....	1,440,958	-	-	-	-	1,440,958
Public safety.....	2,394,255	-	-	-	-	2,394,255
Education.....	726,445	-	-	-	-	726,445
Public works.....	6,722,218	-	-	-	-	6,722,218
Health and human services.....	2,060	-	-	-	-	2,060
Culture and recreation.....	518,372	-	-	-	-	518,372
Assigned to:						
General government.....	253,103	-	-	-	-	253,103
Public safety.....	500,025	-	-	-	-	500,025
Education.....	1,212,647	-	-	-	-	1,212,647
Public works.....	179,878	-	-	-	-	179,878
Health and human services.....	10,000	-	-	-	-	10,000
Culture and recreation.....	3,786	-	-	-	-	3,786
Employee benefits.....	706,238	-	-	-	-	706,238
Free cash used for subsequent year budget...	9,126,626	-	-	-	-	9,126,626
Unassigned.....	58,021,421	-	-	(5,065,307)	-	52,956,114
Total Fund Balances..... \$	81,818,032 \$	2,611,541 \$	9,526,386 \$	(5,065,307) \$	31,456,040 \$	120,346,692

### NOTE 10 – STABILIZATION FUND

Massachusetts General Law Ch.40 §5B allows for the establishment of Stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of Town Meeting and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of Town Meeting.



**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

At year end, the balance of the General Stabilization Fund is \$13,563,892 and is reported as unassigned fund balance within the General Fund. During 2024, the fund had an investment income of \$587,662 and a transfer in of \$500,000 from the Town's general fund. The general stabilization fund balance can be used for general and/or capital purposes upon Town Meeting approval.

At year end, the balance of the Nuclear Plant Mitigation Stabilization Fund is \$9,019,358 and is reported as unassigned fund balance within the General Fund. During 2024, the fund had an investment income of \$398,328. The Nuclear Plant Mitigation Stabilization fund balance can be used for general and/or capital purposes upon Town Meeting approval.

At year end, the balance of the Pavement Management Stabilization Fund is \$5,957,512 and is reported as unassigned fund balance within the General Fund. During 2024, the fund had an investment income of \$183,104, and had a transfer in from the general fund of \$1,646,811, a transfer out to the general fund of \$1,055,300, and received maintenance fee revenue of \$46,500. The Pavement Management Stabilization Fund can be used for capital purposes related to the sidewalks and roadways.

At year end, the balance of the Facility Capital Maintenance Stabilization Fund is \$6,072,638 and is reported as unassigned fund balance within the General Fund. During 2024, the fund earned \$276,846 of investment income. The Facility Capital Maintenance Stabilization Fund can be used for capital maintenance of Town-owned buildings.

**NOTE 11 – RISK FINANCING**

The Town is self-insured for its health and dental insurance activities. These activities are accounted for in the internal service fund where revenues are recorded when earned and expenses are recorded when the liability is incurred.

Liabilities are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). The result of the process to estimate the claims liability is not an exact amount as it depends on many factors. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claims settlement trends, and other economic and social factors.

*(a) Health and Dental Insurance*

The estimate of Incurred But Not Reported (IBNR) claims is based on an approximate 7% of claims paid average. The Town purchases individual stop loss insurance for claims in excess of the coverage provided by the Town in the amount of \$175,000. At June 30, 2024, the amount of the liability for health and dental insurance claims totaled \$2,568,000.

This liability is the best estimate based on available information. Changes in the reported liability since July 1, 2022, are as presented on the following page.

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

	Balance at Beginning of Year	Current Year Claims and Changes in Estimate	Claims Payments	Balance at Year-End
2023.....	\$ 2,757,000	\$ 51,109,189	\$ (51,048,189)	\$ 2,818,000
2024.....	2,818,000	45,898,366	(46,148,366)	2,568,000

### NOTE 12 – PENSION PLAN

#### *Plan Descriptions*

The Town is a member of the Plymouth Contributory Retirement System (PCRS), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 2 member units. The System is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The System is a component unit and is reported as a pension trust fund in the fiduciary fund financial statements.

The Town is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting <https://mtrs.state.ma.us/service/financial-reports/>.

#### *Special Funding Situation – MTRS*

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the Town to the MTRS. Therefore, the Town is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2023. The Town's portion of the collective pension expense, contributed by the Commonwealth, of \$19,659,170 is reported in the general fund as intergovernmental revenue and employee benefits in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Town is \$210,550,943 as of the measurement date.

## Town of Plymouth, Massachusetts

### Notes to Basic Financial Statements

Year Ended June 30, 2024

#### *Benefits Provided – Plymouth Contributory Retirement System*

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain exceptions, uniform from system to system. The Systems provide for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

At December 31, 2023, the System's membership consists of the following:

Active members.....	874
Inactive members.....	245
Retirees and beneficiaries currently receiving benefits.....	<u>861</u>
Total.....	<u><u>1,980</u></u>

#### *Contributions*

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute to the System at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the PCRS a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll.

The total member units' contribution for the year ended December 31, 2023 was \$18,901,129, 34.48% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The Town's proportionate share of the

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

required contribution was \$18,418,703; the Town also transferred an additional \$72,157 from federal grants.

*Pension Liabilities*

The components of the net pension liability of the participating member units at December 31, 2023, were as follows:

Total pension liability.....	\$ 440,960,521
Total pension plan's fiduciary net position.....	<u>(254,156,757)</u>
Total net pension liability.....	\$ <u>186,803,764</u>
The pension plan's fiduciary net position as a percentage of the total pension liability.....	57.6%

At June 30, 2024, the Town reported a liability of \$182,748,991 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2024. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members. At December 31, 2023, the Town's proportion was 97.83%, which changed from its 97.70% proportion measured at December 31, 2022.

*Pension Expense*

For the year ended June 30, 2024, the Town recognized pension expense of \$17,907,891. At June 30, 2024, the Town reported deferred outflows of resources related to pensions of \$21,514,274. The Town is also reporting deferred inflows of resources related to pensions of \$94,808.

The balances of deferred outflows and inflows at June 30, 2024 consist of the following:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience.....	\$ 15,199,700	\$ -	\$ 15,199,700
Difference between projected and actual earnings, net.....	6,033,952	-	6,033,952
Changes in proportion and proportionate share of contributions.....	<u>280,621</u>	<u>(94,808)</u>	<u>185,813</u>
Total deferred outflows/(inflows) of resources.....	\$ <u>21,514,273</u>	\$ <u>(94,808)</u>	\$ <u>21,419,465</u>

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

The Town's net deferred outflows (inflows) of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30:</u>	
2025.....	\$ 4,362,327
2026.....	5,048,125
2027.....	10,590,067
2028.....	<u>1,418,946</u>
Total.....	\$ <u><u>21,419,465</u></u>

*Actuarial Assumptions*

The total pension liability in the January 1, 2024, actuarial valuation was determined using the following actuarial assumptions:

Valuation date..... January 1, 2024

Actuarial cost method..... Entry Age Normal Cost Method.

Amortization method..... UAAL: Increasing dollar amount at 4% to reduce the Unfunded Actuarial Accrued Liability to zero on or before June 30, 2035. The annual increase in appropriation is further limited to 8.16%  
2002 ERI: Increasing dollar amount at 4.00% to reduce the 2002 ERI Actuarial Accrued Liability to zero on or before June 30, 2028.

Asset valuation method..... The Actuarial Value of Assets is the market value of assets as of the valuation date reduced by the sum of:  
a) 75% of gains and losses of the prior year,  
b) 50% of gains and losses of the second prior year, and  
c) 25% of gains and losses of the third prior year.  
Investment gains and losses are determined by the excess or deficiency of the expected return over the actual return on the market value. The actuarial valuation of assets is further constrained to be not less than 80% or more than 120% of market value.

## Town of Plymouth, Massachusetts

### Notes to Basic Financial Statements

#### Year Ended June 30, 2024

Payroll growth.....	3.5% per year.
Inflation rate.....	2.5% per year.
Projected salary increases.....	6% - 4.25% for Group 1 and 7% - 4.75% for Group 4.
Cost of living adjustments.....	Cost of living allowances (COLA) are assumed to be 3% of the pension amount, capped at \$480 per year.
Rates of retirement.....	Varies based upon age for general employees, police and fire employees.
Mortality rates.....	RP-2014 Blue Collar Employees table with generationally mortality improvement using Scale MP-2018. For disabled member, RP-2014 Blue Collar Mortality Table set forward one year with full generational mortality improvement using Scale MP-2018.
Investment rate of return/Discount rate...	7.00% net of pension plan investment expense, including inflation.

#### *Investment Policy*

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

## Town of Plymouth, Massachusetts

### Notes to Basic Financial Statements

#### Year Ended June 30, 2024

Best estimates of geometric real rates of return for each major asset class included in the pension plan's target asset allocation for a 7-10-year outlook as of December 31, 2023, are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
US Core Bond.....	15.50%	3.10%
US Dynamic Bonds.....	4.00%	3.90%
High Yield Bonds.....	4.50%	5.10%
US Large Cap.....	19.00%	3.90%
US Small Cap.....	8.00%	3.40%
International Developed Equity.....	16.00%	5.60%
Emerging Markets Equity.....	5.50%	7.50%
Real Estate.....	10.00%	5.40%
Marketable Alternatives.....	5.00%	5.70%
Private Equity.....	12.50%	6.90%
Total.....	<u>100%</u>	

#### *Rate of Return*

For the year ended December 31, 2023, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 12.22%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### *Discount Rate*

The discount rate used to measure the total pension liability was 7.00%, which remained consistent with the previous valuation. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate*

The following presents the net pension liability, calculated using the discount rate of 7.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Discount (7.00%)</u>	<u>1% Increase (8.00%)</u>
The Town's proportionate share of the net pension liability.....	\$ <u>232,891,900</u>	\$ <u>182,748,991</u>	\$ <u>140,522,574</u>
The System's total net pension liability.....	\$ <u>238,059,227</u>	\$ <u>186,803,764</u>	\$ <u>143,640,442</u>

*Change in Plan Assumptions*

- Change to percentage limit increases of annual employer costs from 8% for FY24 and 7% for FY25 and years after, to 8.16% for all subsequent years.
- Increase to Cost-of-Living allowances from \$420 per year to \$480 per year.
- Increase in inflation rate from 2.4% per year to 2.5% per year.

*Change in Plan Provisions*

- Increase in Supplemental Dependent Allowance from \$1,010.28 to \$1,092.60 per year, per dependent.
- Increase in the maximum amount of pension benefit subject to a Cost-of-Living-Adjustment from \$14,000 to \$16,000.

**NOTE 13 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS**

*Plan Description*

The Town of Plymouth administers a single employer defined benefit healthcare plan (Retiree Health Plan). The plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the Town's group health insurance plan, which covers both active and retired members. Chapter 32b of the MGL assigns authority to establish and amend benefit provisions of the plan.



**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

Benefit provisions are negotiated between the Town and the unions representing Town employees and are renegotiated each bargaining period. The Retiree Health Plan does not issue a publicly available financial report.

*Funding Policy*

Contribution requirements are also negotiated between the Town and union representatives. Retired plan members and beneficiaries currently receiving benefits are required to contribute 1%, 10%, or 20% of the cost of benefits provided and the Town contributes the remaining premium costs and may contribute additional amounts to pre-fund benefits. Administrative costs of the Plan are assumed to be included in the fully insured premium rates. For 2024, contributions to the plan totaled \$20,136,545. For the year ended June 30, 2024, the Town's average contribution rate was 15.30% of covered employee payroll.

*Rate of Return*

The annual money-weighted rate of return on OPEB plan investments was 13.29%. The money-weighted rate of return expresses investment performance, net of OPEB plan investment expense, adjusted for the changing amounts actually invested.

*Plan Membership*

The following table represents the Plan's membership at June 30, 2024:

Active members.....	1,607
Inactive members currently receiving benefits.....	<u>1,422</u>
Total.....	<u><u>3,029</u></u>

*Components of OPEB Liability*

The following table represents the components of the other postemployment benefits liability as of June 30, 2024:

Total OPEB liability.....	\$ 580,593,779
Less: OPEB plan's fiduciary net position.....	<u>(13,598,743)</u>
Net OPEB liability.....	<u><u>\$ 566,995,036</u></u>
The OPEB plan's fiduciary net position	
as a percentage of the total OPEB liability.....	2.34%

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

### *Significant Actuarial Methods Assumptions*

The following actuarial methods and assumptions were used to determine the total other postemployment benefit liability in the July 1, 2022, actuarial valuation, applied to all periods included in the measurement date that was updated to June 30, 2024 to be in compliance with GASB Statement #74 and Statement #75:

Valuation date.....	July 1, 2022.
Actuarial cost method.....	Entry Age Normal.
Amortization method.....	Increasing at 3.5% over 30 years on an open amortization period for partial pre-funding.
Amortization period.....	30 years.
Asset valuation method.....	Fair value.
Investment rate of return.....	6.00%, net of investment expenses and including inflation at 2.5%.
Discount rate.....	3.95%. Net of investment expenses, including inflation.
Healthcare cost trend rate.....	7.00% for 2024, decreasing 0.5% per year to 6.0%, then grading down to ultimate trend rate of 4.1%, utilizing the Society of Actuaries Getzen Medical Trend Model. The ultimate medical inflation rate is reached in 2075.
Inflation rate.....	2.5% per year, based on current economic data, analyses from economists and other experts, and professional judgements.
Mortality rates:	
Pre-retirement mortality (General and Public Safety employees).....	RP-2014 Blue Collar Employees Table projected generationally with Scale MP-2018.
Post-retirement mortality (General and Public Safety employees).....	RP-2014 Blue Collar Healthy Annuitant Table projected generationally with Scale MP-2018.
Pre-retirement mortality - Teachers.....	PUB-2010 Teachers Headcount-Weighted Retiree Mortality Table, base year 2010, projected with generationally mortality using Scale MP-2021.
Post-retirement mortality - Teachers.....	PUB-2010 Teachers Headcount-Weighted Retiree Mortality Table, base year 2010, projected with generationally mortality using Scale MP-2021.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

*Investment Policy*

The Town's policy in regard to the allocation of invested assets is established and may be amended by the Select Board by a majority vote of its members. The OPEB plan's assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the plan.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation and subtracting expected investment expenses and a risk margin.

The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized below:

<u>Asset Class</u>	<u>Long-Term Expected Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equities.....	40.00%	4.52%
International equities.....	20.00%	5.44%
Fixed income.....	40.00%	2.44%
Total.....	100.00%	

*Discount Rate*

The discount rate used to measure the total OPEB liability was 3.95%. The projection of cash flows used to determine the discount rate assumed that contributions from the Town will be made in accordance with the plan's funding policy. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be insufficient to make all projected benefit payments of current plan members. Therefore, the 3.95% municipal bond rate was applied to all periods to determine the total OPEB liability.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

*Sensitivity of the Net OPEB Liability to Changes in the Discount Rate*

The following table presents the net OPEB liability calculated using the discount rate of 3.95%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.95%) or 1 percentage point higher (4.95%) than the current rate.

	<u>1% Decrease (2.95%)</u>	<u>Current Discount Rate (3.95%)</u>	<u>1% Increase (4.95%)</u>
Net OPEB liability.....	\$ <u>665,717,724</u>	\$ <u>566,995,036</u>	\$ <u>488,675,221</u>

*Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate*

The following table presents the net OPEB liability calculated using a healthcare cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate.

	<u>1% Decrease in Trend Rates</u>	<u>Current Trend Rates</u>	<u>1% Increase in Trend Rates</u>
Net OPEB liability.....	\$ <u>474,648,951</u>	\$ <u>566,995,036</u>	\$ <u>687,019,691</u>

*Changes in Assumptions and Plan Provisions*

- The discount rate changed from 3.65% as of June 30, 2023, to 3.95% as of June 30, 2024.

*Summary of Significant Accounting Policies*

For the purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the plan.

For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year or less, which are reported at cost.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

*Changes in the Net OPEB Liability*

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances at June 30, 2023.....	\$ 587,234,405	\$ 10,819,822	\$ 576,414,583
Changes for the year:			
Service cost.....	17,765,601	-	17,765,601
Interest.....	21,736,840	-	21,736,840
Net investment income (loss).....	-	1,582,709	(1,582,709)
Contributions - employer.....	-	20,136,545	(20,136,545)
Changes in assumptions and other inputs.....	(27,202,734)	-	(27,202,734)
Benefit payments.....	(18,940,333)	(18,940,333)	-
Net change.....	(6,640,626)	2,778,921	(9,419,547)
Balances at June 30, 2024.....	\$ <u>580,593,779</u>	\$ <u>13,598,743</u>	\$ <u>566,995,036</u>

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*

For the year ended June 30, 2024, the GASB Statement #75 measurement date, the Town recognized an OPEB expense of \$42,233,311. At June 30, 2024, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience.....	\$ 1,761,086	\$ (39,617,187)	\$ (37,856,101)
Changes in assumptions.....	81,488,585	(157,187,798)	(75,699,213)
Earnings on OPEB plan investments.....	-	(541,016)	(541,016)
Total deferred outflows/(inflows) of resources.....	\$ <u>83,249,671</u>	\$ <u>(197,346,001)</u>	\$ <u>(114,096,330)</u>

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Measurement date year ended June 30:</u>	
2025.....	\$ (1,934,176)
2026.....	(25,865,633)
2027.....	(47,697,207)
2028.....	(31,374,430)
2029.....	(4,978,784)
Thereafter.....	<u>(2,246,100)</u>
Total.....	\$ <u>(114,096,330)</u>

**NOTE 14 – FINANCIAL STATEMENTS FOR INDIVIDUAL PENSION AND OTHER POSTEMPLOYMENT BENEFIT TRUST FUNDS**

GAAP requires that all Pension and Other Postemployment Benefit Trust Funds be combined in one column in the Fiduciary Funds financial statements and the individual financial statements for each trust fund plan are reported in the notes of the financial statements. Provided below are the individual financial statements for the pension and OPEB plans that are included in the Fiduciary Funds as Pension and Other Postemployment Benefit Trust Funds.

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

	Pension Trust Fund (as of December 31, 2023)	Other Postemployment Benefit Trust Fund	Total Pension and Other Employee Benefit Trust Funds
<b>ASSETS</b>			
Cash and cash equivalents..... \$	3,496,195	\$ -	\$ 3,496,195
Investments:			
Investments in Pension Reserve Investment Trust.....	72,404,208	-	72,404,208
Equity securities.....	51,251,002	-	51,251,002
Equity mutual funds.....	62,402,983	8,562,569	70,965,552
Fixed income mutual funds.....	30,568,937	5,036,174	35,605,111
International equity mutual funds.....	34,119,943	-	34,119,943
Receivables, net of allowance for uncollectibles:			
Departmental and other.....	24,981	-	24,981
Other assets.....	95,119	-	95,119
<b>TOTAL ASSETS.....</b>	<b>254,363,368</b>	<b>13,598,743</b>	<b>267,962,111</b>
<b>LIABILITIES</b>			
Warrants payable.....	206,611	-	206,611
<b>NET POSITION</b>			
Restricted for pensions.....	254,156,757	-	254,156,757
Restricted for other postemployment benefits.....	-	13,598,743	13,598,743
<b>TOTAL NET POSITION..... \$</b>	<b>254,156,757</b>	<b>13,598,743</b>	<b>267,755,500</b>

# Town of Plymouth, Massachusetts

## Notes to Basic Financial Statements

Year Ended June 30, 2024

	Pension Trust Fund (as of December 31, 2023)	Other Postemployment Benefit Trust Fund	Total Pension and Other Employee Benefit Trust Funds
<b>ADDITIONS:</b>			
Contributions:			
Employer contributions.....	\$ 18,828,972	\$ 1,196,212	\$ 20,025,184
Employer contributions for other postemployment benefit payments.....	-	18,940,333	18,940,333
Member contributions.....	5,846,544	-	5,846,544
Transfers from other systems.....	893,595	-	893,595
3(8)c contributions from other systems.....	555,736	-	555,736
Federal grant reimbursements.....	72,157	-	72,157
State COLA reimbursements.....	100,127	-	100,127
Member makeup payments and redeposits.....	72,876	-	72,876
Interest not refunded.....	3,880	-	3,880
Miscellaneous.....	130,312	-	130,312
Total contributions.....	26,504,199	20,136,545	46,640,744
Net investment income:			
Net change in fair value of investments.....	10,725,565	1,582,709	12,308,274
Investment income.....	18,397,447	-	18,397,447
Less: investment expense.....	(1,407,775)	-	(1,407,775)
Net investment income (loss).....	27,715,237	1,582,709	29,297,946
TOTAL ADDITIONS.....	54,219,436	21,719,254	75,938,690
<b>DEDUCTIONS:</b>			
Administration.....	902,207	-	902,207
Transfers to other systems.....	1,222,790	-	1,222,790
3(8)c transfer to other systems.....	835,732	-	835,732
Retirement benefits and refunds.....	25,625,055	-	25,625,055
Other postemployment benefit payments.....	-	18,940,333	18,940,333
TOTAL DEDUCTIONS.....	28,585,784	18,940,333	47,526,117
NET INCREASE (DECREASE) IN NET POSITION.....	25,633,652	2,778,921	28,412,573
NET POSITION AT BEGINNING OF YEAR.....	228,523,105	10,819,822	239,342,927
NET POSITION AT END OF YEAR.....	\$ 254,156,757	\$ 13,598,743	\$ 267,755,500

### NOTE 15 - LANDFILL CLOSURE COSTS

State and federal laws and regulations require that the Town must construct a final capping system on all of its landfill sites when they stop accepting waste and to perform certain maintenance and monitoring functions at the sites after closure.

The Manomet and Cedarville landfill sites have been closed and capped since 1998 and 1995, respectively. Annual monitoring is performed at these sites and the estimated future liability for post-closure care is \$250,000.



**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

**NOTE 16 – COMMITMENTS**

During 2016, the Town entered into a new long-term contract with Southeastern Massachusetts Partnership (SEMASS) to provide solid waste disposal services through 2025. Total charges are based on a formula of tipping and transport fees with costs rising 2.5% annually. Actual expenditures under this contract for 2024 were approximately \$234,000.

The Town has entered into, or is planning to enter into, contracts totaling approximately \$61.8 million for Jenny Pond dredging, Court/Cherry Traffic Signal Improvements, Bartlett Rd. Bridge Construction, Cranberry Commons at Redbrook Affordable Housing, WWTP Effluent Tertiary Filter, Manomet Zone Pipe Upgrades, Water Infrastructure Improvements, and other miscellaneous projects.

**NOTE 17 – CONTINGENCIES**

The Town participates in a number of federal award programs. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2024 cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2024.

**NOTE 18 – TAX INCREMENT FINANCING AGREEMENTS**

Periodically, the Town will enter into tax increment financing (TIF) agreements with commercial entities under Chapter 40, Section 59 of the Massachusetts General Laws. Under this section of the law, localities may grant property tax exemptions of a business' property tax bill for the purpose of attracting or retaining businesses within their jurisdictions. The exemptions may be granted to any business located within or promising to relocate to the Town. For the fiscal year ended June 30, 2024, the Town exempted property taxes totaling \$977,200 under this program.

The Town has not made any commitments as part of the agreements other than to reduce taxes. The Town is not subject to any tax abatement agreements entered into by other governmental entities.

**NOTE 19 – SUBSEQUENT EVENTS**

Management has evaluated subsequent events through December 17, 2025, which is the date the financial statements were available to be issued.

**Town of Plymouth, Massachusetts**

**Notes to Basic Financial Statements**

**Year Ended June 30, 2024**

**NOTE 20 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS**

During 2024, the following GASB pronouncement was implemented:

- GASB Statement #100, *Accounting Changes and Error Corrections*. This pronouncement did not impact the Town's Basic Financial Statements.

The following GASB pronouncements will be implemented in the future:

- The GASB issued Statement #101, *Compensated Absences*, which is required to be implemented in 2025.
- The GASB issued Statement #102, *Certain Risk Disclosures*, which is required to be implemented in 2025.
- The GASB issued Statement #103, *Financial Reporting Model Improvements*, which is required to be implemented in 2026.
- The GASB issued Statement #104, *Disclosure of Certain Capital Assets*, which is required to be implemented in 2026.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

## ***Required Supplementary Information***

# ***General Fund Budgetary Comparison Schedule***

The General Fund is the general operating fund of the Town. It is used to account for all the financial resources, except those required to be accounted for in another fund.

# Town of Plymouth, Massachusetts

## Schedule of Revenues, Expenditures and Changes in Fund Balance - General Fund - Budget and Actual

**Year Ended June 30, 2024**

	Budgeted Amounts							
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget	
<b>REVENUES:</b>								
Real estate and personal property taxes, net of tax refunds.....	\$ -	\$ 213,658,798	\$ 213,658,798	\$ 214,571,999	\$ 213,853,149	\$ -	\$ (718,850)	
Tax liens.....	-	-	-	-	645,644	-	645,644	
Motor vehicle and other excise taxes.....	-	11,563,173	11,563,173	11,563,173	11,441,105	-	(122,068)	
Charges for services.....	-	-	-	-	113,047	-	113,047	
Penalties and interest on taxes.....	-	820,000	820,000	820,000	786,186	-	(33,814)	
Payments in lieu of taxes.....	-	90,000	90,000	90,000	100,334	-	10,334	
Intergovernmental.....	-	36,953,971	36,953,971	36,953,971	37,138,747	-	184,776	
Departmental and other.....	-	7,242,000	7,242,000	7,242,000	10,394,326	-	3,152,326	
Investment income.....	-	375,461	375,461	375,461	4,262,859	-	3,887,398	
TOTAL REVENUES.....	-	270,703,403	270,703,403	271,616,604	278,735,397	-	7,118,793	
<b>EXPENDITURES:</b>								
Current:								
General government.....	631,593	13,084,410	13,716,003	14,245,011	11,642,091	1,694,061	908,859	
Public safety.....	2,425,615	35,868,809	38,294,424	38,795,017	33,876,276	2,894,280	2,024,461	
Education.....	2,040,349	115,050,731	117,091,080	117,715,606	114,931,427	1,939,092	845,087	
Public works.....	6,344,950	17,246,668	23,591,618	24,604,254	14,818,477	6,902,096	2,883,681	
Health and human services.....	31,103	1,761,488	1,792,591	2,042,170	1,618,557	12,060	411,553	
Culture and recreation.....	730,726	3,815,335	4,546,061	4,717,592	4,067,339	522,158	128,095	
Pension benefits.....	-	18,418,703	18,418,703	18,418,703	18,418,703	-	-	
Employee benefits.....	-	51,768,035	51,768,035	51,853,967	47,437,646	706,238	3,710,083	
State and county charges.....	-	11,216,322	11,216,322	11,216,322	10,136,234	-	1,080,088	
Principal.....	-	9,502,539	9,502,539	9,502,539	9,502,538	-	1	
Interest.....	-	6,778,257	6,778,257	6,778,257	6,354,775	-	423,482	
TOTAL EXPENDITURES.....	12,204,336	284,511,297	296,715,633	299,889,438	272,804,063	14,669,985	12,415,390	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(12,204,336)	(13,807,894)	(26,012,230)	(28,272,834)	5,931,334	(14,669,985)	19,534,183	
<b>OTHER FINANCING SOURCES (USES):</b>								
Transfers in.....	-	7,956,736	7,956,736	8,371,122	8,371,274	-	152	
Transfers out.....	-	(985,000)	(985,000)	(2,947,520)	(2,900,911)	-	46,609	
TOTAL OTHER FINANCING SOURCES (USES).....	-	6,971,736	6,971,736	5,423,602	5,470,363	-	46,761	
NET CHANGE IN FUND BALANCE.....	(12,204,336)	(6,836,158)	(19,040,494)	(22,849,232)	11,401,697	(14,669,985)	19,580,944	
BUDGETARY FUND BALANCE, Beginning of year...	-	37,162,391	37,162,391	37,162,391	37,162,391	-	-	
BUDGETARY FUND BALANCE, End of year.....	\$ (12,204,336)	\$ 30,326,233	\$ 18,121,897	\$ 14,313,159	\$ 48,564,088	\$ (14,669,985)	\$ 19,580,944	

*See notes to required supplementary information.*

# ***Pension Plan Schedules***

## ***Retirement System***

The Pension Plan's Schedule of Changes in the Net Pension Liability presents multi-year trend information on the net pension liability and related ratios.

The Pension Plan's Schedule of Contributions presents multi-year trend information on the required and actual contributions to the pension plan and related ratios.

The Pension Plan's Schedule of Investment Return presents multi-year trend information on the money-weighted investment return on retirement assets, net of investment expense.

# Town of Plymouth, Massachusetts

## Schedule of Changes in the Net Pension Liability and Related Ratios

### Plymouth Contributory Retirement System

	December 31, 2014	December 31, 2015	December 31, 2016	December 31, 2017	December 31, 2018	December 31, 2019	December 31, 2020	December 31, 2021	December 31, 2022	December 31, 2023
<b>Total pension liability:</b>										
Service cost.....	\$ 5,646,000	\$ 6,464,000	\$ 6,755,000	\$ 7,333,000	\$ 7,663,000	\$ 8,008,000	\$ 8,289,076	\$ 9,110,211	\$ 9,217,055	\$ 9,618,645
Interest.....	19,782,000	19,941,000	21,717,000	22,776,000	23,610,000	24,502,000	25,345,882	26,347,734	27,210,179	28,451,015
Changes in benefit terms.....	-	-	-	-	-	-	-	-	5,889,286	-
Differences between expected and actual experience.....	-	(987,000)	5,200,000	-	(406,000)	-	1,855,931	241,707	-	18,992,327
Changes in assumptions.....	-	14,600,000	8,100,000	-	13,000,000	-	-	-	-	-
Benefit payments.....	(15,003,000)	(16,221,000)	(17,031,000)	(18,506,000)	(19,369,000)	(20,303,000)	(21,160,101)	(22,839,597)	(24,132,038)	(25,851,791)
Net change in total pension liability.....	10,425,000	23,797,000	24,741,000	11,603,000	24,498,000	12,207,000	14,330,788	12,860,055	18,184,482	31,210,196
Total pension liability - beginning.....	257,104,000	267,529,000	291,326,000	316,067,000	327,670,000	352,168,000	364,375,000	378,705,788	391,565,843	409,750,325
Total pension liability - ending (a).....	\$ 267,529,000	\$ 291,326,000	\$ 316,067,000	\$ 327,670,000	\$ 352,168,000	\$ 364,375,000	\$ 378,705,788	\$ 391,565,843	\$ 409,750,325	\$ 440,960,521
<b>Plan fiduciary net position:</b>										
Employer contributions.....	\$ 9,996,000	\$ 10,748,000	\$ 11,682,000	\$ 12,538,000	\$ 13,576,000	\$ 14,658,000	\$ 15,823,487	\$ 16,686,018	\$ 17,489,660	\$ 18,901,129
Member contributions.....	3,718,000	3,891,000	4,138,000	4,295,000	4,666,000	4,585,000	4,751,566	5,389,451	6,592,786	5,590,225
Net investment income (loss).....	6,973,000	2,670,000	10,612,000	24,754,000	(6,848,000)	30,565,000	18,536,652	43,325,015	(28,423,953)	27,598,495
Administrative expenses.....	(536,000)	(484,000)	(516,000)	(522,000)	(520,000)	(617,000)	(605,758)	(708,393)	(674,846)	(738,598)
Retirement benefits and refunds.....	(15,003,000)	(16,221,000)	(17,031,000)	(18,506,000)	(19,369,000)	(20,303,000)	(21,160,101)	(22,839,597)	(24,132,038)	(25,851,791)
Other disbursements.....	(1,047,000)	(812,000)	(760,200)	-	-	-	-	-	-	-
Other receipts.....	730,000	844,000	1,344,200	82,000	80,000	67,000	72,886	86,499	116,771	134,192
Net increase (decrease) in fiduciary net position.....	4,831,000	636,000	9,469,000	22,641,000	(8,415,000)	28,955,000	17,418,732	41,938,993	(29,031,620)	25,633,652
Fiduciary net position - beginning of year.....	140,080,000	144,911,000	145,547,000	155,016,000	177,657,000	169,242,000	198,197,000	215,615,732	257,554,725	228,523,105
Fiduciary net position - end of year (b).....	\$ 144,911,000	\$ 145,547,000	\$ 155,016,000	\$ 177,657,000	\$ 169,242,000	\$ 198,197,000	\$ 215,615,732	\$ 257,554,725	\$ 228,523,105	\$ 254,156,757
<b>Net pension liability - ending (a)-(b).....</b>	<b>\$ 122,618,000</b>	<b>\$ 145,779,000</b>	<b>\$ 161,051,000</b>	<b>\$ 150,013,000</b>	<b>\$ 182,926,000</b>	<b>\$ 166,178,000</b>	<b>\$ 163,090,056</b>	<b>\$ 134,011,118</b>	<b>\$ 181,227,220</b>	<b>\$ 186,803,764</b>
Plan fiduciary net position as a percentage of the total pension liability.....	54.17%	49.96%	49.05%	54.22%	48.06%	54.39%	56.93%	65.78%	55.77%	57.64%
Covered payroll.....	\$ 35,741,000	\$ 39,498,000	\$ 43,541,000	\$ 43,541,000	\$ 45,227,000	\$ 45,227,000	\$ 51,567,808	\$ 48,560,248	\$ 55,198,523	\$ 54,810,696
Net pension liability as a percentage of covered payroll.....	343.07%	369.08%	369.88%	344.53%	404.46%	367.43%	316.26%	275.97%	328.32%	340.82%

*See notes to required supplementary information.*

# Town of Plymouth, Massachusetts

## Schedule of Contributions

### Plymouth Contributory Retirement System

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll
December 31, 2023..... \$	18,828,972	\$ (18,901,129)	\$ (72,157)	\$ 54,810,696	34.48%
December 31, 2022.....	17,434,233	(17,489,660)	(55,427)	55,198,523	31.69%
December 31, 2021.....	16,604,031	(16,686,018)	(81,987)	48,560,248	34.36%
December 31, 2020.....	15,813,363	(15,823,487)	(10,124)	51,567,808	30.68%
December 31, 2019.....	14,623,000	(14,658,000)	(35,000)	45,227,000	32.41%
December 31, 2018.....	13,540,000	(13,576,000)	(36,000)	45,227,000	30.02%
December 31, 2017.....	12,538,000	(12,539,000)	(1,000)	43,541,000	28.80%
December 31, 2016.....	11,608,000	(11,682,000)	(74,000)	43,541,000	26.83%
December 31, 2015.....	10,748,000	(10,748,000)	-	39,498,000	27.21%
December 31, 2014.....	9,952,000	(9,996,000)	(44,000)	35,741,000	27.97%

*See notes to required supplementary information.*



**Town of Plymouth, Massachusetts**

**Schedule of Investment Returns**

**Plymouth Contributory Retirement System**

<u>Year</u>	<u>Annual money-weighted rate of return, net of investment expense</u>
December 31, 2023.....	12.20%
December 31, 2022.....	-11.10%
December 31, 2021.....	20.23%
December 31, 2020.....	9.43%
December 31, 2019.....	18.39%
December 31, 2018.....	-3.82%
December 31, 2017.....	16.56%
December 31, 2016.....	7.46%
December 31, 2015.....	2.01%
December 31, 2014.....	5.23%

*See notes to required supplementary information.*

## ***Pension Plan Schedules – Town***

The Schedule of the Town's Proportionate Share of the Net Pension Liability presents multi-year trend information on the Town's net pension liability and related ratios.

The Schedule of Town's Contributions presents multi-year trend information on the Town's required and actual contributions to the pension plan and related ratios.

The Schedule of Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Town along with related ratios.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

**Town of Plymouth, Massachusetts**

**Schedule of the Town's Proportionate Share of the Net Pension Liability**

**Plymouth Contributory Retirement System**

<u>Year</u>	<u>Proportion of the net pension liability (asset)</u>	<u>Proportionate share of the net pension liability (asset)</u>	<u>Covered payroll</u>	<u>Net pension liability as a percentage of covered payroll</u>	<u>Plan fiduciary net position as a percentage of the total pension liability</u>
December 31, 2023.....	97.83%	\$ 182,748,991	\$ 53,734,271	340.10%	57.64%
December 31, 2022.....	97.70%	177,071,710	53,989,318	327.98%	55.77%
December 31, 2021.....	97.58%	130,783,298	47,492,645	275.38%	65.78%
December 31, 2020.....	97.72%	159,372,536	50,402,671	316.20%	56.93%
December 31, 2019.....	97.71%	162,368,000	44,190,000	367.43%	54.39%
December 31, 2018.....	97.79%	178,883,000	44,227,000	404.47%	48.06%
December 31, 2017.....	97.97%	146,963,000	42,656,000	344.53%	54.22%
December 31, 2016.....	98.13%	158,039,000	42,727,000	369.88%	49.05%
December 31, 2015.....	98.34%	143,359,000	38,842,000	369.08%	49.96%
December 31, 2014.....	98.33%	120,570,000	35,144,000	343.07%	54.17%

*See notes to required supplementary information.*

# Town of Plymouth, Massachusetts

## Schedule of the Town's Contribution

### Plymouth Contributory Retirement System

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered- payroll	Contributions as a percentage of covered- employee payroll
June 30, 2024.....	\$ 18,418,703	\$ (18,490,860)	\$ (72,157)	\$ 54,808,956	33.74%
June 30, 2023.....	17,033,198	(17,088,625)	(55,427)	55,069,104	31.03%
June 30, 2022.....	16,202,128	(16,284,115)	(81,987)	48,442,498	33.62%
June 30, 2021.....	15,452,678	(15,462,802)	(10,124)	51,410,724	30.08%
June 30, 2020.....	14,288,000	(14,323,000)	(35,000)	45,073,800	31.78%
June 30, 2019.....	13,241,000	(13,277,000)	(36,000)	45,111,540	29.43%
June 30, 2018.....	12,283,000	(12,284,000)	(1,000)	43,509,120	28.23%
June 30, 2017.....	11,396,000	(11,470,000)	(74,000)	43,581,540	26.32%
June 30, 2016.....	10,574,000	(10,574,000)	-	39,618,840	26.69%
June 30, 2015.....	9,790,000	(9,834,000)	(44,000)	35,846,880	27.43%

*See notes to required supplementary information.*

# Town of Plymouth, Massachusetts

## Schedule of the Special Funding Amounts of the Net Pension Liability

### Massachusetts Teachers' Retirement System

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Therefore, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the associated collective net pension liability; the portion of the collective pension expense as both a revenue and pension expense recognized; and the Plan's fiduciary net position as a percentage of the total liability.

Year	Commonwealth's 100% Share of the Associated Net Pension Liability	Expense and Revenue Recognized for the Commonwealth's Support	Plan Fiduciary Net Position as a Percentage of the Total Liability
2024.....	\$ 210,550,943	\$ 19,659,170	58.48%
2023.....	211,340,881	17,384,849	57.75%
2022.....	193,500,030	15,527,572	62.03%
2021.....	240,133,930	29,659,981	50.67%
2020.....	213,712,472	25,916,346	53.95%
2019.....	201,924,187	20,462,093	54.84%
2018.....	195,415,635	20,396,099	54.25%
2017.....	186,148,607	18,988,378	52.73%
2016.....	170,950,020	13,865,568	55.38%
2015.....	131,739,010	9,152,541	61.64%

*See notes to required supplementary information.*

## ***Other Postemployment Benefit Plan Schedules***

The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total other postemployment benefit liability, changes in the Plan's net position, and ending net other postemployment liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered payroll.

The Schedule of the Town's Contributions presents multi-year trend information on the Town's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

# Town of Plymouth, Massachusetts

## Schedule of Changes in the Town's Net OPEB Liability and Related Ratios

### Other Postemployment Benefit Plan

	June 30, 2017	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021	June 30, 2022	June 30, 2023 (1)	June 30, 2024
<b>Total OPEB Liability</b>								
Service Cost.....	\$ 27,863,367	\$ 23,038,205	\$ 21,914,726	\$ 28,061,321	\$ 40,436,080	\$ 38,009,670	\$ 25,374,857	\$ 17,765,602
Interest.....	19,356,363	22,140,028	23,742,073	27,716,155	22,650,812	21,117,382	27,729,027	21,736,838
Changes of benefit terms.....	-	-	-	(32,274,418)	(9,686,259)	-	(205,058,796)	-
Differences between expected and actual experience.....	-	-	15,849,776	-	(52,938,875)	-	(25,800,860)	-
Changes of assumptions.....	(86,284,600)	(31,391,364)	129,379,977	216,350,799	(25,487,904)	(221,863,323)	15,877,625	(27,202,734)
Benefit payments.....	(16,651,413)	(17,036,667)	(18,182,695)	(19,083,851)	(19,306,442)	(20,322,457)	(17,636,873)	(18,940,333)
Net change in total OPEB liability.....	(55,716,283)	(3,249,798)	172,703,857	220,770,006	(44,332,588)	(183,058,728)	(179,515,020)	(6,640,627)
Total OPEB liability - beginning.....	659,632,961	603,916,678	600,666,880	773,370,737	994,140,743	949,808,155	766,749,427	587,234,407
Total OPEB liability - ending (a).....	<u>\$ 603,916,678</u>	<u>\$ 600,666,880</u>	<u>\$ 773,370,737</u>	<u>\$ 994,140,743</u>	<u>\$ 949,808,155</u>	<u>\$ 766,749,427</u>	<u>\$ 587,234,407</u>	<u>\$ 580,593,780</u>
<b>Plan fiduciary net position</b>								
Employer contributions.....	\$ 711,950	\$ 944,313	\$ 970,593	\$ 1,041,333	\$ 525,508	\$ 1,134,259	\$ 1,171,619	\$ 1,196,212
Employer contributions for OPEB payments.....	16,651,413	17,036,667	18,182,695	19,083,851	19,306,442	20,322,457	17,636,873	18,940,333
Net investment income.....	186,954	228,268	370,874	377,211	1,511,928	(1,166,552)	1,060,996	1,582,708
Benefit payments.....	(16,651,413)	(17,036,667)	(18,182,695)	(19,083,851)	(19,306,442)	(20,322,457)	(17,636,873)	(18,940,333)
Net change in plan fiduciary net position.....	898,904	1,172,581	1,341,467	1,418,544	2,037,436	(32,293)	2,232,615	2,778,920
Plan fiduciary net position - beginning of year.....	1,750,570	2,649,474	3,822,055	5,163,522	6,582,066	8,619,502	8,587,209	10,819,824
Plan fiduciary net position - end of year (b).....	<u>\$ 2,649,474</u>	<u>\$ 3,822,055</u>	<u>\$ 5,163,522</u>	<u>\$ 6,582,066</u>	<u>\$ 8,619,502</u>	<u>\$ 8,587,209</u>	<u>\$ 10,819,824</u>	<u>\$ 13,598,744</u>
<b>Net OPEB liability - ending (a)-(b).....</b>	<u>\$ 601,267,204</u>	<u>\$ 596,844,825</u>	<u>\$ 768,207,215</u>	<u>\$ 987,558,677</u>	<u>\$ 941,188,653</u>	<u>\$ 758,162,218</u>	<u>\$ 576,414,583</u>	<u>\$ 566,995,036</u>
Plan fiduciary net position as a percentage of the total OPEB liability.....	0.44%	0.64%	0.67%	0.66%	0.91%	1.12%	1.84%	2.34%
Covered-employee payroll.....	\$ 92,397,157	\$ 104,133,239	\$ 108,493,908	\$ 112,135,762	\$ 117,913,268	\$ 118,519,409	\$ 128,790,794	\$ 131,614,100
Net OPEB liability as a percentage of covered-employee payroll.....	650.74%	573.15%	708.06%	880.68%	798.20%	639.69%	447.56%	430.80%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

(1) In 2023, the Town replaced the prescription drug plans offered and as a result, recognized significant decreases in the Medicare premiums.

*See notes to required supplementary information.*

**Town of Plymouth, Massachusetts**

**Schedule the Town's Contributions**

**Other Postemployment Benefit Plan**

<u>Year</u>	<u>Actuarially determined contribution</u>	<u>Contributions in relation to the actuarially determined contribution</u>	<u>Contribution deficiency (excess)</u>	<u>Covered- employee payroll</u>	<u>Contributions as a percentage of covered- employee payroll</u>
June 30, 2024.....	\$ 38,749,435	\$ (20,136,545)	\$ 18,612,890	\$ 131,614,100	15.30%
June 30, 2023.....	52,588,955	(18,808,492)	33,780,463	128,790,794	14.60%
June 30, 2022.....	65,195,315	(21,435,576)	43,759,739	118,519,409	18.09%
June 30, 2021.....	69,213,245	(19,831,950)	49,381,295	117,913,268	16.82%
June 30, 2020.....	55,546,616	(20,125,184)	35,421,432	112,135,762	17.95%
June 30, 2019.....	44,515,201	(19,153,288)	25,361,913	108,493,908	17.65%
June 30, 2018.....	44,853,623	(17,980,980)	26,872,643	104,133,239	17.27%
June 30, 2017.....	39,477,033	(17,363,363)	22,113,670	92,397,157	18.79%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

*See notes to required supplementary information.*



**Town of Plymouth, Massachusetts**

**Schedule Investment Returns**

**Other Postemployment Benefit Plan**

<u>Year</u>	<u>Annual money-weighted rate of return, net of investment expense</u>
June 30, 2024.....	13.29%
June 30, 2023.....	10.99%
June 30, 2022.....	-12.10%
June 30, 2021.....	21.56%
June 30, 2020.....	6.17%
June 30, 2019.....	7.88%
June 30, 2018.....	6.50%
June 30, 2017.....	7.11%

Note: this schedule is intended to present information for 10 years.  
Until a 10-year trend is compiled, information is presented for those  
years for which information is available.

*See notes to required supplementary information.*

## **Town of Plymouth, Massachusetts**

### **Notes to Required Supplementary Information**

**Year Ended June 30, 2024**

#### **NOTE A – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

##### **A. Budgetary Information**

Municipal Law requires the adoption of a balanced budget that is approved by the Finance Committee (the “Committee”) and the Select Board (the “Board”). The Committee and the Board present an annual budget to the representative Town meeting, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. The representative town meeting, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers between and within departments subsequent to the approval of the annual budget require a vote at a special Town meeting.

The majority of appropriations are non-continuing, which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year’s original budget.

Generally, expenditures may not exceed the legal level of spending (salaries, expenses and capital) authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final claims and judgments may exceed the level of spending authorized by two-thirds majority vote of the Town meeting.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original 2024 approved budget authorized approximately \$297.7 million of appropriations, other amounts to be raised, and prior year carryovers. During 2024, the Town meeting also approved appropriation increases totaling approximately \$5.1 million.

The Town Accountant’s office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

**Town of Plymouth, Massachusetts**

**Notes to Required Supplementary Information**

**Year Ended June 30, 2024**

**B. Budgetary – GAAP Reconciliation**

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2024, is presented below:

Net change in fund balance - budgetary basis.....	\$ 11,401,697
<u>Perspective differences:</u>	
Activity of the stabilization fund recorded in the general fund for GAAP.....	2,583,951
<u>Basis of accounting differences:</u>	
Net change in recording tax refunds payable.....	282,977
Net change in recording accrued expenditures.....	608,076
Recognition of revenue for on-behalf payments.....	19,659,170
Recognition of expenditures for on-behalf payments.....	<u>(19,659,170)</u>
Net change in fund balance - GAAP basis.....	\$ <u>14,876,701</u>

**NOTE B – PENSION PLAN**

***Pension Plan Schedules – Retirement System***

**A. Schedule of Changes in the Net Pension Liability and Related Ratios**

The Schedule of Changes in the Net Pension Liability and Related Ratios includes the detailed changes in the System's total pension liability, changes in the System's net position, and the ending net pension liability. It also demonstrates the plan's net position as a percentage of the total pension liability and the net pension liability as a percentage of covered payroll.

**B. Schedule of Contributions**

Governmental employers are required to pay an annual appropriation as established by PERAC. The total appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the System's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The total appropriations are payable on July 1 and January 1. Employers may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual employer

## **Town of Plymouth, Massachusetts**

### **Notes to Required Supplementary Information**

**Year Ended June 30, 2024**

contributions may be less than the “total appropriation.” The pension fund appropriations are allocated amongst employers based on covered payroll.

#### **C. Schedule of Investment Returns**

The money-weighted rate of return is calculated as the internal rate of return on pension plan investments, net of pension plan investment expense. A money-weighted rate of return expresses investment performance, net of pension plan investment expense, adjusted for the changing amounts actually invested. Inputs to the money-weighted rate of return calculation are determined monthly.

#### ***Pension Plan Schedules – Town***

##### **A. Schedule of the Town’s Proportionate Share of the Net Pension Liability**

The Schedule of the Town’s Proportionate Share of the Net Pension Liability details the Town’s allocated percentage of the net pension liability (asset), the Town’s proportionate share of the net pension liability, and the Town’s covered employee payroll. It also demonstrates the Town’s net position as a percentage of the Town’s pension liability and the Town’s net pension liability as a percentage of the Town’s covered payroll.

##### **B. Schedule of Town’s Contributions**

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member’s retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the System’s funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The appropriations are payable on July 1 and January 1. The Town may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual contributions may be less than the “total appropriation.” The pension fund appropriation is allocated to the Town based on covered payroll.

##### **C. Schedule of the Special Funding Amounts of the Net Pension Liabilities**

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth’s 100% share of the collective net pension liability that is associated with the Town; the portion of the collective pension expense as both revenue and pension expense recognized by the Town; and the Plan’s fiduciary net position as a percentage of the total liability.

## **Town of Plymouth, Massachusetts**

### **Notes to Required Supplementary Information**

**Year Ended June 30, 2024**

#### D. Changes in Assumptions

- Change to percentage limit increases of annual employer costs from 8% for FY24 and 7% for FY25 and years after, to 8.16% for all subsequent years.
- Increase to Cost-of-Living allowances from \$420 per year to \$480 per year.
- Increase in inflation rate from 2.4% per year to 2.5% per year.

#### E. Changes in Plan Provisions

- Increase in Supplemental Dependent Allowance from \$1,010.28 to \$1,092.60 per year, per dependent.
- Increase in the maximum amount of pension benefit subject to a Cost-of-Living-Adjustment from \$14,000 to \$16,000.

### **NOTE C – OTHER POSTEMPLOYMENT BENEFITS**

The Town of Plymouth administers a single-employer defined benefit healthcare plan (“the Retiree Health Plan”). The plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the Town’s health insurance plan, which covers both active and retired members, including teachers.

#### **The Other Postemployment Benefit Plan**

##### A. Schedule of Changes in the Town’s Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the Town’s Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan’s total OPEB liability, changes in the Plan’s net position, and ending net OPEB liability. It also demonstrates the Plan’s net position as a percentage of the total liability and the Plan’s net other postemployment benefit liability as a percentage of covered employee payroll.

##### B. Schedule of the Town’s Contributions

The Schedule of the Town’s Contributions includes the Town’s annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered employee payroll. The Town is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered payroll.

## Town of Plymouth, Massachusetts

### Notes to Required Supplementary Information

#### Year Ended June 30, 2024

The following actuarial methods and assumptions were used to determine the total other postemployment benefit liability in the July 1, 2022, actuarial valuation, applied to all periods included in the measurement date that was updated to June 30, 2024 to be in compliance with GASB Statement #74 and Statement #75:

Valuation date.....	July 1, 2022.
Actuarial cost method.....	Entry Age Normal.
Amortization method.....	Increasing at 3.5% over 30 years on an open amortization period for partial pre-funding.
Amortization period.....	30 years.
Asset valuation method.....	Fair value.
Investment rate of return.....	6.00%, net of investment expenses and including inflation at 2.5%.
Discount rate.....	3.95%. Net of investment expenses, including inflation.
Healthcare cost trend rate.....	7.00% for 2024, decreasing 0.5% per year to 6.0%, then grading down to ultimate trend rate of 4.1%, utilizing the Society of Actuaries Getzen Medical Trend Model. The ultimate medical inflation rate is reached in 2075.
Inflation rate.....	2.5% per year, based on current economic data, analyses from economists and other experts, and professional judgements.
Mortality rates:	
Pre-retirement mortality (General and Public Safety employees).....	RP-2014 Blue Collar Employees Table projected generationally with Scale MP-2018.
Post-retirement mortality (General and Public Safety employees).....	RP-2014 Blue Collar Healthy Annuitant Table projected generationally with Scale MP-2018.
Pre-retirement mortality - Teachers.....	PUB-2010 Teachers Headcount-Weighted Retiree Mortality Table, base year 2010, projected with generationally mortality using Scale MP-2021.
Post-retirement mortality - Teachers.....	PUB-2010 Teachers Headcount-Weighted Retiree Mortality Table, base year 2010, projected with generationally mortality using Scale MP-2021.

**Town of Plymouth, Massachusetts**

**Notes to Required Supplementary Information**

**Year Ended June 30, 2024**

C. Schedule of Investment Returns

The Schedule of Investment Returns includes the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

D. Changes in Assumptions and Plan Provisions

- The discount rate changed from 3.65% as of June 30, 2023, to 3.95% as of June 30, 2024.